



## AGENDA: SPECIAL SESSION

WEDNESDAY, OCTOBER 31, 2018

WASCO COUNTY BOARD OF COMMISSIONERS

WASCO COUNTY COURTHOUSE, RM #302, 511 WASHINGTON ST, THE DALLES, OR 97058

**PUBLIC COMMENT:** *Individuals wishing to address the Commission on items not already listed on the Agenda may do so during the first half-hour and at other times throughout the meeting; please wait for the current speaker to conclude and raise your hand to be recognized by the Chair for direction. Speakers are required to give their name and address. Please limit comments from three to five minutes, unless extended by the Chair.*

**DEPARTMENTS:** Are encouraged to have their issue added to the Agenda in advance. When that is not possible the Commission will attempt to make time to fit you in during the first half-hour or between listed Agenda items.

**NOTE:** With the exception of Public Hearings, the Agenda is subject to last minute changes; times are approximate – please arrive early. Meetings are ADA accessible. For special accommodations please contact the Commission Office in advance, (541) 506-2520. TDD 1-800-735-2900. If you require an interpreter, please contact the Commission Office at least 7 days in advance.

*Las reuniones son ADA accesibles. Por tipo de alojamiento especiales, por favor póngase en contacto con la Oficina de la Comisión de antemano, (541) 506-2520. TDD 1-800-735-2900. Si necesita un intérprete por favor, póngase en contacto con la Oficina de la Comisión por lo menos siete días de antelación.*

<b>9:00 a.m.</b>	<p><b>CALL TO ORDER</b>          Items without a designated appointment may be rearranged to make the best use of time. Other matters may be discussed as deemed appropriate by the Board.  <b>Corrections or Additions to the Agenda</b></p>
<b>9:00 a.m.</b>	<p><b>Solid Waste Advisory Committee</b>  <a href="#">Rate Increase Request</a>  <a href="#">Longevity Report</a>  <a href="#">County Ordinance Update</a> } John Zalaznik</p>
<b>10:00 a.m.</b>	<p><a href="#">Work Session (BLG CODES)</a> to be held in Room B04 (Celilo Room) of the Courthouse</p>
	<p><b>COMMISSION CALL</b></p>
	<p><b>NEW/OLD BUSINESS</b></p>
	<p><b>ADJOURN</b></p>

If necessary, an Executive Session may be held in accordance with: ORS 192.660(2)(a) – Employment of Public Officers, Employees & Agents, ORS 192.660(2)(b) – Discipline of Public Officers & Employees, ORS 192.660(2)(d) – Labor Negotiator Consultations, ORS 192.660(2)(e) – Real Property Transactions, ORS 192.660(2)(f) To consider information or records that are exempt by law from public inspection, ORS 192.660(2)(g) – Trade Negotiations, ORS 192.660(2)(h) – Conferring with Legal Counsel regarding litigation, ORS 192.660(2)(i) – Performance Evaluations of Public Officers & Employees, ORS 192.660(2)(j) – Public Investments, ORS 192.660(2)(m) – Security Programs, ORS 192.660(2)(n) – Labor Negotiations



WASCO COUNTY BOARD OF COMMISSIONERS  
SPECIAL SESSION/WORK SESSION  
OCTOBER 31, 2018

PRESENT: Steve Kramer, Chair  
Scott Hege, Vice-Chair  
Rod Runyon, County Commissioner

STAFF: Kathy White, Executive Assistant  
Tyler Stone, Administrative Officer

At 9:00 a.m. Chair Kramer opened the Special Session with the Pledge of Allegiance.

**Agenda Item – SWAC Rate Recommendation**

North Central Public Health Environmental Health Specialist Supervisor John Zalaznik stated that the Solid Waste Advisory Committee (SWAC) met and reviewed the the Wasco County Landfill's request for a rate increase to take effect on January 1, 2019. He reported that the SWAC is recommending the increase as proposed.

**{{{Vice-Chair Hege moved to approve Order 18-042 in the matter of rate increases for the Wasco County Landfill. Commissioner Runyon seconded the motion which passed unanimously.\*\*\***

Chair Kramer asked if there has been a similar request from Waste Connections. Ms. White explained that we have received such a request; however, it has not been reviewed by the SWAC. She explained that the Solid Waste Ordinance requires a recommendation from the SWAC and suggested that the Board could approve the increase pending that recommendation. Chair Kramer noted that the request from Waste Connections mirrors that of the Landfill.

Mr. Zalaznik said that he would convene a phone meeting of the SWAC as soon as possible in order to secure their recommendation.

**{{{Chair Kramer moved to approve the requested 3.3% rate increase for Waste Connections pending a positive recommendation from the Solid Waste advisory Committee and to direct staff to prepare an electronically signed order approve the increase upon the receipt of said recommendation. Commissioner Runyon seconded the motion which passed unanimously.}}}**

Wasco County Landfill Manager Nancy Mitchell explained that in April 2019, the DEQ will be raising their fee by 7¢ per ton. She asked if a formal letter requesting an increase to local rates would be expected prior to passing that fee along to the customers. Chair Kramer replied that it would follow this same process – a letter to the SWAC to provide a recommendation to the Board for approval of the increase.

#### Agenda Item – Landfill Longevity Report

Mr. Zalaznik noted that the longevity of the landfill has diminished by ten years over the last year. He said that the report has a 25-month projection for the landfill's plan to increase capacity. He pointed out that there is a projected shortage of soil for when the landfill ceases to operate at its current location. He commented that Waste Connections is working off of a 2003 site projection; hopefully that will get updated.

Waste Connections District Manager Kevin Green stated that he would like to have the landfill go back to farm land but the soil is poor and always has been. He stated that the plan will be updated starting this year and continuing into 2019; if the changes are significant, they will be presented to the Board of Commissioners. He said that they are trying to keep it as natural as possible.

Mr. Green went on to say that they have development plans for the site that include excavating, but not a lot. Vice-Chair Hege asked that if they excavate more, won't it increase capacity. Mr. Green responded that it would, but the capacity will be gained elsewhere. He explained that the site is moving small amounts in the way of landslides and the engineers recommend that they not excavate that particular area so as not to trigger more landslides. He pointed out that they did not have that information when they developed the 2003 plan and have been successful in stopping any movement.

Further discussion ensued regarding the rate at which longevity is decreasing. Mr. Green explained that the number is recalculated each year based on that year's usage along with other factors; therefore, the longevity can increase or

decrease in any given year. Mr. Stone commented that the drop is alarming and asked what happens in 38 years when we are out of space. He said that he wants to know now so that he can plan for that.

Mr. Green responded that he cannot predict the rate. He said that permitting a new site is challenging; this site is already permitted and an expansion is much easier to permit. He said that it is a good possibility that if the County wants the expansion the DEQ will permit it. From that point, Waste Connections would have to work with the County on what they want to do – it is good to plan now. Mr. Stone replied that we cannot do that without the information from Waste Connections.

Mr. Zalaznik noted that a change of use and approach would have to be proposed to DEQ; he asked if there is a plan for that. Mr. Green replied that they are working on that and if the County supports it, they will work to make it happen. He said that Waste Connections already owns a lot of land outside of the landfill footprint.

Chair Kramer suggested connecting Waste Connections with the Wasco County Planning Department to begin the process. Mr. Green stated that he would like to complete the plan first to have a place to start. Ms. Mitchell added that it is a long process that has already been going on for a couple of years, beginning with a strategic plan. He said that they have budgeted for the closure as they are required to have a closure bond.

Further discussion ensued regarding next steps including the possibility of a pre-application conference. It was noted that the landfill is not within the scenic area boundaries.

#### Agenda Item – Solid Waste Ordinance Update

Chair Kramer stated that he and Mr. Zalaznik have been working on this for over a year; through the help of counsel we have a draft ordinance developed by Dan Olsen for Coos County. He said there are not a lot of differences between our ordinance and Coos County's draft with the exception of the SWAC which they do not have. He said they hope to have our revised ordinance ready for adoption in 2019.

Mr. Zalaznik said that this has been discussed by the Advisory Committee and needs to be reviewed at a higher level. He stated that he wants to make sure it is fair both to the consumer and the operator. He added that the composition of the

SWAC also needs to be addressed – perhaps adding someone with a background in water pollution and waste.

County Counsel Kristen Campbell said that our ordinance is very outdated and she has already had conversations with Mr. Olsen.

Vice-Chair Hege asked what kinds of issues are problematic in the current ordinance. Chair Kramer replied that the SWAC composition is very specific which may not be a bad thing but titles have changed. The concept is there, but it needs to be modified; he said he would like to see a Commissioner be a voting member. Mr. Zalaznik noted that it is supposed to be updated every 10 years and it has been 22.

Further discussion ensued regarding the composition of the SWAC. Ms. Campbell said she looks forward to in-depth discussions. Mr. Green and Ms. Mitchell offered to help with the work.

#### Commission Call

Chair Kramer reported that South Wasco Park and Recreation District Board Chair Brackman is asking about a surcharge fee on events within the District to fund SWPRD. He said that according to his research, it is not a good idea. He said taxing the events of other organizations may not be good and there will be issues around how it is collected and disbursed.

Mr. Stone said that before we go too far into it, there needs to be an open and honest discussion with the Fair Board about what could be done.

Chair Kramer called a recess at 9:50 a.m.

The session reconvened in the Celilo Room (B04) at 10 a.m.

#### Agenda Item – Work Session

##### BUILDING CODES

Commissioner Runyon reported that he and Mr. Stone had phone conversation with Cameron Smith, Director of the Oregon State Department of Consumer and Business Services, saying that Mr. Smith was open to a positive discussion. He went on to say that the bottom line is that Mr. Smith thinks that Wasco County should take on the Building Codes program. The question is – Can we use reserve funds to expand office space to accommodate the program? He stated that Mr. Smith believes we can and we have asked for that in writing. He said that

it sounds like we have the State's support in putting the program together; he said that he thinks we should be looking at it. He added that it would be a plus to continue to work with the City of The Dalles to be involved; we could talk to the other counties down the road. He said that it would be our program and we would set the fees; control has always been important – how we manage it is the big question. He concluded by saying that if anyone is going to run the program, the most responsible entity in the valley is Wasco County.

Mr. Stone stated that it still boils down to two possible decisions – give it to the State or keep it. Commissioner Runyon pointed out that if it goes back to the State, there will not be an office in The Dalles.

Vice-Chair Hege commented that that is the key issue. He said that he thinks it is a bluff but we do not control that. Mr. Stone added that Mr. Smith neither confirmed nor denied that circumstance. He went on to say that if we give it back to the State we can then lobby for better service.

Mr. Stone went on to outline some of the issues. If the City of The Dalles were to apply for the program it is likely that it would take more than a year, perhaps as much as two years before they would get it. Even if they did get the program, they could not administer the program outside of the city limits. He said that we could keep the program and then contract with the City of The Dalles if they are interested in that. He stated that if we take the program and the neighboring counties contract with us for services, the non-negotiable piece would be a mechanism to protect our general fund in the event of a downturn in the economy – that is a contract, not shared governance. He went on to say that if we take the program, we will have to use a sizeable amount of the reserves to make the office space habitable at public works. He said that he would envision widening walls to the roof line, relocating the existing conference room and a full HVAC upgrade to address some of the environmental issues. He pointed out that if we contract out for the services, there is some legislative uncertainty of the viability of that scenario. Even if we did, it would still be our program, our liability and our risk.

Further discussion ensued regarding providing services to neighboring counties and the failsafe of giving it back to the State if the program begins to cost too much.

Mr. Stone said that the State has indicated there is a qualified building official who would like to move to The Dalles, but they are unable to commit to that. He

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said that it is easier now that the State has staffed the office but we will need to determine how it is to be managed. There are a couple of models – our Planning Director, Angie Brewer, supervises the program and we hire someone to assist or hire someone in Administrative Services to oversee the program.

Ms. Brewer said that she is more familiar with the Planning model as we have already explored that possibility. She stated that she is comfortable with that model and is not sure what the Administrative Services model would look like. She reported that she spoke with Multnomah County where there is a Planning Department model for Building Codes; they added a Deputy Planning Director to take care of the daily items to free up the Director to work on legislation. She added that they have a transportation program as well; we do not.

Vice-Chair Hege commented that we need to look at all the models. He said he would like to sit down with the City of The Dalles and with citizens so that they have clear understanding and get their feedback. He said that he thinks the best solution is for the state to take it, but that may not be realistic. Commissioner Runyon added that what we need to make sure is that we are doing what is best for Wasco County.

Further discussion ensued regarding a meeting with the City. It was determined that a joint work session would be a good environment for open discussion. Staff will work to put that together.

Public Works Director Arthur Smith interjected that if it were him, he would want a legal or financial opinion regarding use of the Building Codes reserves. He said that may cost \$5,000 but it would be a good investment – we are talking about adding 6-10 highly paid staff to the County. He said that taking the program is untenable without a remodel of the building and it could cost as much as \$100,000 just to get a plan. He added that the building is old and will require a lot of updating with a lot of unknowns. He asked if we have asked our state representatives about the response we have gotten from the Building Codes Division.

Further discussion ensued regarding legislative avenues – the risks and benefits.

Finance Director Mike Middleton pointed out that there will be additional costs to the County outside of the building and added staff. There will be an additional burden to existing staff – finance, human resources and administrative services. He said that we will need to recover some of those costs from the program.

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Ms. Campbell said that she stands ready to help implement any of the scenarios described today. She said she would like a solid legal opinion on the use of the reserves. It is hard to make decisions without that information and that would be her priority. She added that there will be legal costs associated with this and she is hesitant to commit those resources if we cannot afford it.

Vice-Chair Hege said that whether or not the other counties come with us is a big deal. If they do, then we know that all the reserves will come with the program. If not, we do not know how much of the reserves will come to us to get the program started. Mr. Stone said that they promised to discuss it at their Tri-County meeting but he has not heard the outcome of that discussion.

Kristen stated that she would like to see a solid transition plan were the County to take the program.

Chair Kramer asked if an extension of time was discussed when talking to Mr. Smith. Mr. Stone replied that Mr. Smith indicated that they will continue as long as we are moving forward.

PLANNING FEE WAIVERS

Ms. Brewer stated that her staff has been telling people that the list of permanent fee waivers for agencies was removed from the Ordinance years ago but the Ordinance still grants the Planning Director authority to authorize waivers. She said that she is looking for clarity in the process to be able to give solid information to partners. She said that over the last ten years, we have waived approximately \$9,000 through the list of permanent waivers.

Mr. Stone said that he would like to get the list set in granite; non-profits need to come off of the list. He said that he could support waivers for government entities and taxing districts.

Vice-Chair Hege stated that the problem with the list is the specific names – it needs to be defined categories.

Ms. Brewer reported polling other counties; the results were all over the board – some have no waivers, some have all waivers go to the Board of Commissioners, some have categories of waivers. She said she believes that her staff can handle the requests at their level, escalating it to the Board when appropriate. She said it is when we change policies and do not inform them that they get upset.

Vice-Chair Hege noted that we are not talking about a lot of money; we just need to be sure there is equity.

Mr. Stone said that he will contact counties and the State to get answers regarding Building Codes. He said it would be ideal if we could get everyone on the same page.

Chair Kramer adjourned the session at 11:22 p.m.

Summary of Actions

MOTIONS

- **To approve Order 18-042 in the matter of rate increases for the Wasco County Landfill.**
- **To approve the requested 3.3% rate increase for Waste Connections pending a positive recommendation from the Solid Waste advisory Committee and to direct staff to prepare an electronically signed order approve the increase upon the receipt of said recommendation.**

Wasco County  
Board of Commissioners

  
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Steven D. Kramer, Board Chair

  
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Scott C. Hege, Vice-Chair

  
\_\_\_\_\_  
Rod L. Runyon, County Commissioner



## AGENDA ITEM

### Rate Increase

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[LETTER OF REQUEST – WASCO COUNTY LANDFILL](#)

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[REVISED RATE SHEET](#)

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[ORDER 18-042 APPROVING RATE INCREASE](#)

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[PROPOSED MOTION LANGUAGE](#)

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## AGENDA ITEM

### Rate Increase

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[LETTER OF REQUEST – WASCO COUNTY LANDFILL](#)

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[LANDFILL REVISED RATE SHEET](#)

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[ORDER 18-042 APPROVING RATE INCREASE](#)

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[LETTER OF REQUEST – WASTE CONNECTIONS](#)

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[WASTE CONNECTIONS REVISED RATE SHEET](#)

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[PROPOSED MOTION LANGUAGE](#)

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# Wasco County Landfill

2550 Steele Rd  
The Dalles, OR 97058  
541/296-4082  
FAX 541/296-6449

*Revised*  
August 28, 2018

John Zalaznik  
North Central Public Health District  
419 East Seventh Street, Room 100  
The Dalles, OR 97058

RE: Wasco County Landfill, 2019 Rate Change

Dear John Zalaznik:

In accordance with the current license agreement between the Wasco County Landfill (WCL) and Wasco County, we plan to adjust our rates in 2019. A summary of the rate change is as follows:

The Consumer Price Index (CPI) for the Standard Metropolitan Statistical Area (West 1982-84=100) for 2018 is 3.9%. Eighty-five percent of the CPI is 3.3%. The new rates for the year 2019 will reflect 3.3% increase.

The Wasco County license fee for 2018 was \$112,508.00 this will increase to \$116,221.00 in 2019.

The County's Host Fee will change from \$1.55 to \$1.60 per ton in 2019.

The HHW Fee will change from \$8.12 to \$8.39 per ton in 2019.

A proposed rate schedule for 2019 is attached for your reference.

Please feel free to contact me if you have any questions.

Sincerely,



Nancy Mitchell  
Wasco County Landfill  
Site Manager

**Wasco County Landfill  
New Rates effective January 1, 2019**

**Wasco County**

\$ 36.23 per ton + \$8.39 (HHW Fee) = \$ 44.62 per ton

**Hood River and Sherman County**

\$ 40.43per ton + \$8.39 (HHW Fee) = \$ 48.82 per ton

**Out of County**

\$40.43 per ton

**ACM: In-County**

\$ 90.22 per ton

**ACM: Out of County**

\$ 91.97 per ton

**PCS: In-County**

\$ 33.36 per ton

**PCS: Out of County**

\$ 35.18 per ton

**Public minimum is \$40.00**



IN THE BOARD OF COMMISSIONERS OF THE STATE OF OREGON

IN AND FOR THE COUNTY OF WASCO

IN THE MATTER OF APPROVING RATE INCREASES FOR THE WASCO COUNTY LANDFILL

**ORDER # 18-042**

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board of Commissioners being present; and

WHEREAS, on August 28, 2018, the Wasco County Landfill submitted a rate increase request in accordance with the current license agreement between Wasco County and the Wasco County Landfill; and

WHEREAS, on October 2, 2018, the Wasco County Solid Waste Committee reviewed the request and has recommended approval of the Wasco County Landfill's proposed rate increases as attached hereto and by this reference made part thereof; and

WHEREAS, on October 31, 2018, the Board voted to approve the requested rate increases.

NOW, THEREFORE, THE WASCO COUNTY BOARD OF COMMISSERS HEREBY RESOLVES to approve the Wasco County Landfill rate increases as outlined in the attached rate schedule, effective January 1, 2019.

DATED this 31<sup>ST</sup> day of October, 2018.

**APPROVED AS TO FORM:**

**WASCO COUNTY BOARD OF COMMISSIONERS:**

\_\_\_\_\_  
Kristen Campbell, County Counsel

\_\_\_\_\_  
Steven D. Kramer, Commission Chair

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Scott C. Hege, Vice-Chair

\_\_\_\_\_  
Rod L. Runyon, County Commissioner



WASTE CONNECTIONS  
*Connect with the Future®*

Wasco County Board of Commissioners  
511 Washington Street  
Suite 302  
The Dalles OR 97058-2237

TO: Wasco County Commissioners  
RE: Solid Waste proposed rates

Attention:  
Commission Members

Dear Commission Members,

The Dalles Disposal would like to respectfully request a rate adjustment averaging approximately 3.3% to help offset rising operational costs and disposal fees. We request this adjustment to be effective January 1, 2019. Some examples of these increases include but are not limited to, health care costs, environmental compliance, and fleet maintenance. Oregon Department of Transportation is scheduled to increase fees, such as registration fees and weight-mile taxes.

We use The Consumer Price Index (CPI) for the Standard Metropolitan Statistical Area (West-C) to benchmark our changes in operational costs. The most recent July to July comparison increased 3.9% and we believe this is a good indicator of our overall experience. The Wasco County Landfill will be increasing both its gate rate and the pass-through Household Hazardous Waste tax by 3.3% effective January 1<sup>st</sup>. We have incorporated these increases into the attached proposed rate schedule.

We would like to be scheduled on the Board of Commissioners agenda at your earliest convenience to discuss our proposal. We appreciate the continued opportunity to provide Wasco County with high quality solid waste services.

Sincerely,

Jim Winterbottom  
District Manager



**Waste Connections of Oregon, Inc.**  
**dba The Dalles Disposal**  
**Proposed Wasco County Rural Rates**  
**Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>RESIDENTIAL</b>					
<b>CANS/ROLLCARTS</b>					
Weekly					
- (1) 20 gal can (NewRate)	\$11.91	\$0.08	\$0.33	\$0.41	\$12.32
- (1) 32 gal can	\$20.23	\$0.13	\$0.57	\$0.69	\$20.92
- 90 gal rollcart	\$30.83	\$0.34	\$0.75	\$1.09	\$31.92
- 105 gal cart (Phase Out)	\$32.69	\$0.39	\$0.77	\$1.16	\$33.85
- each add'l can/cart added at price of 1st unit					
EOW					
- (1) 32 gal can	\$15.96	\$0.08	\$0.47	\$0.54	\$16.50
- 90 gal rollcart	\$27.69	\$0.20	\$0.75	\$0.96	\$28.65
Call In					
- (1) 32 gal can	\$13.63	\$0.04	\$0.42	\$0.46	\$14.09
- 90 gal rollcart	\$18.36	\$0.10	\$0.53	\$0.63	\$18.99

**SPECIAL CHARGES**

\* The following additional charges are assessed to customers whose cans, rollcarts or containers pose a potential safety risk to our employees due to the difficult and unsafe location of their service containers.

Additional Charge:

- Sunken Can	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Steps/stairs	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Through gate	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- extra can/bag/box	\$6.89	\$0.01	\$0.22	\$0.23	\$7.12
- loose yardage per yd	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
(over-the-top extra around conts-cans-rollcarts or on the ground)					
- bulk items (*Bring to transfer station)					
- return trip can	\$6.75	\$0.01	\$0.21	\$0.23	\$6.98
- return trip rollcart	\$9.95	\$0.04	\$0.30	\$0.34	\$10.29
- rollcart redelivery	\$10.31	\$0.00	\$0.34	\$0.34	\$10.65
- Off day PU	\$7.38	\$0.00	\$0.24	\$0.24	\$7.62
- Delinquent fee	\$13.18	\$0.00	\$0.43	\$0.43	\$13.61
(Acct delinquent after 30 days from billing)					
- NSF/unhonored check fee	\$31.10	\$0.00	\$1.03	\$1.03	\$32.13
- New Acct set up fee	\$6.78	\$0.00	\$0.22	\$0.22	\$7.00
- Change in service	\$6.78	\$0.00	\$0.22	\$0.22	\$7.00
(name/address/service)					

**Waste Connections of Oregon, Inc.**  
**dba The Dalles Disposal**  
**Proposed Wasco County Rural Rates**  
**Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>COMMERCIAL</b>					
<b>CANS/ROLLCARTS</b>					
Weekly					
- (1) 32 gal can	\$23.89	\$0.13	\$0.69	\$0.82	\$24.71
- 90 gal rollcart	\$35.54	\$0.34	\$0.91	\$1.24	\$36.78
- each add'l can/cart added at price of 1st unit					
EOW					
- (1) 32 gal can	\$19.17	\$0.08	\$0.57	\$0.65	\$19.82
Call In					
- (1) 32 gal can	\$14.99	\$0.04	\$0.46	\$0.50	\$15.49
- 90 gal rollcart	\$20.21	\$0.10	\$0.59	\$0.69	\$20.90

**SPECIAL CHARGES**

\* The following additional charges are assessed to customers whose cans, rollcarts or containers pose a potential safety risk to our employees due to the difficult and unsafe location of their service containers.

Additional Charge:					
- Sunken Can	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Steps/stairs	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Through gate	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
-extra can/bag/box	\$6.89	\$0.01	\$0.22	\$0.23	\$7.12
- loose yardage per yd	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
(*extra garbage ontop or around cans and rollcarts which must be manually handled & placed in truck)					
- bulk items (*Bring to transfer station)					
- return trip can	\$6.75	\$0.01	\$0.21	\$0.23	\$6.98
- return trip rollcart	\$9.98	\$0.04	\$0.30	\$0.34	\$10.32
- rollcart redelivery	\$10.31	\$0.00	\$0.34	\$0.34	\$10.65
- Off day PU	\$7.38	\$0.00	\$0.24	\$0.24	\$7.62
- Delinquent fee	\$13.18	\$0.00	\$0.43	\$0.43	\$13.61
(Acct delinquent after 30 days from billing)					
- NSF/unhonored check fee	\$31.10	\$0.00	\$1.03	\$1.03	\$32.13
- New Acct set up fee	\$6.78	\$0.00	\$0.22	\$0.22	\$7.00
- Change in service	\$6.78	\$0.00	\$0.22	\$0.22	\$7.00
(name/address/service)					

**CONTAINERS**

1 1/2 Yd Containers					
- Call In	\$34.56	\$0.21	\$0.97	\$1.18	\$35.74
- EOW	\$49.60	\$0.46	\$1.28	\$1.73	\$51.33
- 1XPW	\$99.29	\$0.91	\$2.56	\$3.47	\$102.76
- Additional day rate = # days x 1 x wk rate					
2 Yd Containers					
- Call In	\$45.52	\$0.28	\$1.28	\$1.56	\$47.08
- EOW	\$65.91	\$0.61	\$1.70	\$2.30	\$68.21
- 1XPW	\$131.67	\$1.21	\$3.39	\$4.60	\$136.27
- Additional day rate = # days x 1 x wk rate					

**Waste Connections of Oregon, Inc.**  
**dba The Dalles Disposal**  
**Proposed Wasco County Rural Rates**  
**Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>3 Yd Containers</b>					
- Call In	\$65.48	\$0.42	\$1.83	\$2.25	\$67.73
- EOW	\$95.21	\$0.91	\$2.42	\$3.33	\$98.54
- 1XPW	\$198.58	\$1.82	\$5.11	\$6.94	\$205.52
- Additional day rate = # days x 1 x wk rate					
<b>SPECIAL CHARGES</b>					
- Delivery	\$33.00	\$0.00	\$1.09	\$1.09	\$34.09
- Rent	\$32.21	\$0.00	\$1.06	\$1.06	\$33.27
- Rent-a-bin	\$73.20	\$0.00	\$2.41	\$2.41	\$75.61
- Loose yardage	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
<b>Containers with difficult access (per cont chg)</b>					
- Not on solid surface	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Stuck in the mud	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Lodged in loose gravel	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Overweight	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Rolloff curb	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
<b>COMPACTORS</b>					
* 50,000 max gross weight					
- Per compacted yard	\$31.61	\$0.71	\$0.48	\$1.19	\$32.80
- over 2 tons for 10 yds					
- over 4 tons for 20 yds					
- over 6 tons for 30 yds					
- over 50,000 GW x Fee (*Per each 2,000 lb excess)	\$315.29	\$0.00	\$10.40	\$10.40	\$325.69
- Extra miles over 15	\$3.12	\$0.00	\$0.10	\$0.10	\$3.22
<b>DROP BOXES</b>					
- 10 yd min fee empty	\$225.57	\$2.58	\$5.41	\$7.99	\$233.56
- 15 yd min fee empty	\$338.40	\$3.87	\$8.11	\$11.98	\$350.38
- 20 yd min fee empty	\$451.16	\$5.16	\$10.82	\$15.98	\$467.14
- 30 yd min fee empty	\$676.71	\$7.74	\$16.23	\$23.96	\$700.67
- 40 yd min fee empty	\$902.30	\$10.32	\$21.64	\$31.95	\$934.25
- Delivery	\$76.07	\$0.00	\$2.51	\$2.51	\$78.58
- Pickup	\$76.07	\$0.00	\$2.51	\$2.51	\$78.58
- Swap	\$76.07	\$0.00	\$2.51	\$2.51	\$78.58
- Ex miles over 15	\$3.12	\$0.00	\$0.10	\$0.10	\$3.22
- Demurrage per day after 5 days	\$14.78	\$0.00	\$0.49	\$0.49	\$15.27
- LS ydg	\$28.56	\$0.26	\$0.74	\$1.00	\$29.56
- over 2 tons for 10 yds					
- over 4 tons for 20 yds					
- over 6 tons for 30 yds					

**Waste Connections of Oregon, Inc.  
dba The Dalles Disposal  
Proposed Wasco County South Rates  
Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>RESIDENTIAL</b>					
<b>CANS/ROLLCARTS</b>					
Weekly					
- (1) can	\$23.43	\$0.13	\$0.69	\$0.82	\$24.25
- (2) cans	\$36.12	\$0.26	\$1.02	\$1.28	\$37.40
- (3) cans	\$47.98	\$0.39	\$1.33	\$1.72	\$49.70
- each additional can	\$7.20	\$0.13	\$0.15	\$0.28	\$7.48
Semi-Monthly/Monthly					
- (1) can, once a month	\$9.71	\$0.03	\$0.30	\$0.33	\$10.04
- (1) can, twice a month	\$14.81	\$0.06	\$0.45	\$0.51	\$15.32
Call In					
- (1) can	\$10.13	\$0.03	\$0.31	\$0.34	\$10.47
<b>COMMERCIAL</b>					
<b>CONTAINERS</b>					
1 1/2 Yd Containers					
- Once a week	\$120.68	\$0.91	\$3.39	\$4.30	\$124.98
- Twice a week	\$216.64	\$1.82	\$5.97	\$7.79	\$224.43
- Once a month	\$60.62	\$0.21	\$1.86	\$2.07	\$62.69
- Twice a month	\$78.45	\$0.46	\$2.29	\$2.75	\$81.20
2 Yd Containers					
- Once a week	\$150.50	\$1.21	\$4.18	\$5.40	\$155.90
- Twice a week	\$267.98	\$2.43	\$7.27	\$9.70	\$277.68
- Once a month	\$69.26	\$0.28	\$2.10	\$2.38	\$71.64
- Twice a month	\$97.45	\$0.61	\$2.82	\$3.43	\$100.88
3 Yd Containers					
- Once a week	\$241.29	\$1.82	\$6.78	\$8.61	\$249.90
- Twice a week	\$433.17	\$3.64	\$11.94	\$15.58	\$448.75
- Once a month	\$121.12	\$0.42	\$3.72	\$4.14	\$125.26
- Twice a month	\$156.85	\$0.91	\$4.59	\$5.50	\$162.35
4 Yd Containers					
- Once a week	\$300.91	\$2.43	\$8.36	\$10.79	\$311.70
- Twice a week	\$599.70	\$4.86	\$16.65	\$21.51	\$621.21
- Once a month	\$138.59	\$0.56	\$4.21	\$4.77	\$143.36
- Twice a month	\$193.59	\$1.22	\$5.60	\$6.82	\$200.41
5 Yd Containers					
- Once a month	\$166.75	\$0.70	\$5.05	\$5.75	\$172.50

**Waste Connections of Oregon, Inc.  
dba The Dalles Disposal  
Proposed Wasco County South Rates  
Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>SPECIAL CHARGES</b>					
- Delivery	\$34.62	\$0.00	\$1.14	\$1.14	\$35.76
<b>TEMPORARY CONTAINERS</b>					
- 1.5 Yd Cleanup	\$36.13	\$0.21	\$1.06	\$1.27	\$37.40
- 2 Yd Cleanup	\$46.14	\$0.28	\$1.34	\$1.62	\$47.76
- 3 Yd Cleanup	\$72.19	\$0.42	\$2.11	\$2.53	\$74.72
- 4 Yd Cleanup	\$92.27	\$0.56	\$2.68	\$3.24	\$95.51
<b>DROP BOXES</b>					
- 10 yd min fee empty	\$257.41	\$2.58	\$6.83	\$9.41	\$266.82
- 20 yd min fee empty	\$351.14	\$5.16	\$8.26	\$13.42	\$364.56
- 30 yd min fee empty	\$444.86	\$7.74	\$9.69	\$17.43	\$462.29
- 40 yd min fee empty	\$538.59	\$10.32	\$11.12	\$21.44	\$560.03
- Delivery	\$56.22	\$0.00	\$1.85	\$1.85	\$58.07
- Pickup	\$56.22	\$0.00	\$1.85	\$1.85	\$58.07
- Demurrage per day after 5 days	\$19.62	\$0.00	\$0.65	\$0.65	\$20.27

**Waste Connections of Oregon, Inc.**  
**dba The Dalles Disposal**  
**Proposed Wasco County UGA Rates**  
**Effective January 1, 2019**

SERVICE	3.30%		3.30%		NEW RATE
	CURRENT RATE	TOTAL LF INCREASE	BUSINESS INCREASE	TOTAL INCREASE	
<b>RESIDENTIAL</b>					
<b>CANS/ROLLCARTS</b>					
Weekly					
- (1) 20 gal can	\$11.91	\$0.08	\$0.33	\$0.41	\$12.32
- (1) 32 gal can	\$18.11	\$0.13	\$0.50	\$0.62	\$18.73
- 90 gal rollcart	\$26.27	\$0.34	\$0.60	\$0.94	\$27.21
- 105 gal cart (Phase Out)	\$28.17	\$0.39	\$0.62	\$1.01	\$29.18
- each add'l can/cart added at price of 1st unit					
EOW					
- (1) 32 gal can	\$15.30	\$0.08	\$0.44	\$0.52	\$15.82
Call In					
- (1) 32 gal can	\$12.71	\$0.04	\$0.39	\$0.43	\$13.14
- 90 gal rollcart	\$18.30	\$0.10	\$0.53	\$0.62	\$18.92
<b>YARD DEBRIS</b>					
* 12 month min sign-up period					
* \$18 restart fee if service cancelled and restarted within year					
* 60 gal yard debris cart					
Weekly - 60 gal recycling	\$8.96	\$0.22	\$0.12	\$0.34	\$9.30
EOW - 60 gal recycling	\$6.11	\$0.13	\$0.10	\$0.23	\$6.34
Extra Yard Debris	\$6.83	\$0.05	\$0.19	\$0.24	\$7.07
<b>SPECIAL CHARGES</b>					
* The following additional charges are assessed to customers whose cans, rollcarts or containers pose a potential safety risk to our employees due to the difficult and unsafe location of their service containers.					
Additional Charge:					
- Sunken Can	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Steps/stairs	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Through gate	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
-extra can/bag/box	\$6.77	\$0.01	\$0.21	\$0.23	\$7.00
- loose yardage per yd	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
(over-the-top extra around conts-cans-rollcarts or on the ground)					
- bulk items (*Bring to transfer station)					
- return trip can	\$6.75	\$0.01	\$0.21	\$0.23	\$6.98
- return trip rollcart	\$9.95	\$0.04	\$0.30	\$0.34	\$10.29
- rollcart redelivery	\$10.31	\$0.00	\$0.34	\$0.34	\$10.65
- Off day PU	\$7.38	\$0.00	\$0.24	\$0.24	\$7.62
- Delinquent fee	\$13.18	\$0.00	\$0.43	\$0.43	\$13.61
(Acct delinquent after 30 days from billing)					
- NSF/unhonored check fee	\$31.10	\$0.00	\$1.03	\$1.03	\$32.13
- New Acct set up fee	\$5.92	\$0.00	\$0.20	\$0.20	\$6.12
- Change in service	\$5.92	\$0.00	\$0.20	\$0.20	\$6.12
(name/address/service)					

**Waste Connections of Oregon, Inc.  
dba The Dalles Disposal  
Proposed Wasco County UGA Rates  
Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%	3.30%	TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>COMMERCIAL</b>					
<b>CANS/ROLLCARTS</b>					
Weekly					
- (1) 32 gal can	\$21.87	\$0.13	\$0.62	\$0.75	\$22.62
- 90 gal rollcart	\$33.44	\$0.34	\$0.84	\$1.17	\$34.61
- each add'l can/cart added at price of 1st unit					
EOW					
- (1) 32 gal can	\$18.47	\$0.08	\$0.55	\$0.63	\$19.10
Call In					
- (1) 32 gal can	\$13.82	\$0.04	\$0.43	\$0.46	\$14.28
- 90 gal rollcart	\$19.95	\$0.10	\$0.58	\$0.68	\$20.63
<b>SPECIAL CHARGES</b>					
* The following additional charges are assessed to customers whose cans, rollcarts or containers pose a potential safety risk to our employees due to the difficult and unsafe location of their service containers.					
Additional Charge:					
- Sunken Can	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Steps/stairs	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Through gate	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
-extra can/bag/box	\$6.77	\$0.01	\$0.21	\$0.23	\$7.00
- loose yardage per yd	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
(*extra garbage ontop or around cans and rollcarts which must be manually handled & placed in truck)					
- bulk items (*Bring to transfer station)					
- return trip can	\$6.75	\$0.01	\$0.21	\$0.23	\$6.98
- return trip rollcart	\$9.98	\$0.04	\$0.30	\$0.34	\$10.32
- rollcart redelivery	\$10.31	\$0.00	\$0.34	\$0.34	\$10.65
- Off day PU	\$7.38	\$0.00	\$0.24	\$0.24	\$7.62
- Delinquent fee	\$13.18	\$0.00	\$0.43	\$0.43	\$13.61
(Acct delinquent after 30 days from billing)					
- NSF/unhonored check fee	\$31.10	\$0.00	\$1.03	\$1.03	\$32.13
- New Acct set up fee	\$5.92	\$0.00	\$0.20	\$0.20	\$6.12
- Change in service (name/address/service)	\$5.92	\$0.00	\$0.20	\$0.20	\$6.12
<b>CONTAINERS</b>					
1 1/2 Yd Containers					
- Call In	\$32.74	\$0.21	\$0.91	\$1.12	\$33.86
- EOW	\$45.82	\$0.46	\$1.15	\$1.61	\$47.43
- 1XPW	\$91.69	\$0.91	\$2.31	\$3.22	\$94.91
- Additional day rate = # days x 1 x wk rate					
2 Yd Containers					
- Call In	\$44.06	\$0.28	\$1.23	\$1.51	\$45.57
- EOW	\$61.25	\$0.61	\$1.54	\$2.15	\$63.40
- 1XPW	\$122.49	\$1.21	\$3.08	\$4.30	\$126.79
- Additional day rate = # days x 1 x wk rate					

**Waste Connections of Oregon, Inc.  
dba The Dalles Disposal  
Proposed Wasco County UGA Rates  
Effective January 1, 2019**

SERVICE	CURRENT RATE	3.30%		TOTAL INCREASE	NEW RATE
		TOTAL LF INCREASE	BUSINESS INCREASE		
<b>3 Yd Containers</b>					
- Call In	\$65.48	\$0.42	\$1.83	\$2.25	\$67.73
- EOW	\$91.68	\$0.91	\$2.31	\$3.22	\$94.90
- 1XPW	\$183.35	\$1.82	\$4.61	\$6.43	\$189.78
- Additional day rate = # days x 1 x wk rate					
<b>SPECIAL CHARGES</b>					
- Delivery	\$33.34	\$0.00	\$1.10	\$1.10	\$34.44
- Rent	\$32.53	\$0.00	\$1.07	\$1.07	\$33.60
- Rent-a-bin	\$73.20	\$0.00	\$2.41	\$2.41	\$75.61
- Loose yardage	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57
<b>Containers with difficult access (per cont chg)</b>					
- Not on solid surface	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Stuck in the mud	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Lodged in loose gravel	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Overweight	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Excess distance	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
- Rolloff curb	\$24.17	\$0.00	\$0.80	\$0.80	\$24.97
<b>COMPACTORS</b>					
* 50,000 max gross weight					
- Per compacted yard	\$31.82	\$0.71	\$0.49	\$1.20	\$33.02
- over 2 tons for 10 yds					
- over 4 tons for 20 yds					
- over 6 tons for 30 yds					
- over 50,000 GW x Fee (*Per each 2,000 lb excess)	\$361.08	\$0.00	\$11.91	\$11.91	\$372.99
- Extra miles over 15	\$3.01	\$0.00	\$0.10	\$0.10	\$3.11
<b>DROP BOXES</b>					
- 10 yd min fee empty	\$207.56	\$2.58	\$4.81	\$7.39	\$214.95
- 15 yd min fee empty	\$311.40	\$3.87	\$7.22	\$11.09	\$322.49
- 20 yd min fee empty	\$415.08	\$5.16	\$9.63	\$14.79	\$429.87
- 30 yd min fee empty	\$622.67	\$7.74	\$14.44	\$22.18	\$644.85
- 40 yd min fee empty	\$830.41	\$10.32	\$19.27	\$29.58	\$859.99
- Delivery	\$69.46	\$0.00	\$2.29	\$2.29	\$71.75
- Pickup	\$69.46	\$0.00	\$2.29	\$2.29	\$71.75
- Swap	\$69.46	\$0.00	\$2.29	\$2.29	\$71.75
- Ex miles over 15	\$3.01	\$0.00	\$0.10	\$0.10	\$3.11
- Demurrage per day after 5 days	\$14.79	\$0.00	\$0.49	\$0.49	\$15.28
- LS ydg	\$28.57	\$0.26	\$0.74	\$1.00	\$29.57



## MEMORANDUM

**SUBJECT:** Rate Increase Motions

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**TO:** BOARD OF COUNTY COMMISSIONERS

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**FROM:** KATHY WHITE

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**DATE:** 10.26.2018

**LANDFILL RATE INCREASE:** I move to approve Order 18-042 approving the 3.3% rate increases for the Wasco County Landfill.

**WASTE CONNECTIONS INCREASE:** I move to approve the requested 3.3% rate increase for Waste Connections pending a positive recommendation from the Solid Waste Advisory Committee and direct staff to prepare an electronically signed order approving the increase upon receipt of said recommendation.



## AGENDA ITEM

### Longevity Report

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[2018 REPORT](#)

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# 2018 CAPACITY REPORT

WASCO COUNTY LANDFILL  
THE DALLES, OREGON

AUGUST 2018

PREPARED FOR



WASTE CONNECTIONS

501 SE COLUMBIA SHORES BLVD, SUITE 350  
VANCOUVER, WASHINGTON 98661

PREPARED BY

**VISTA** GEOENVIRONMENTAL  
SERVICES

311 B AVENUE, SUITE S  
LAKE OSWEGO, OREGON 97034



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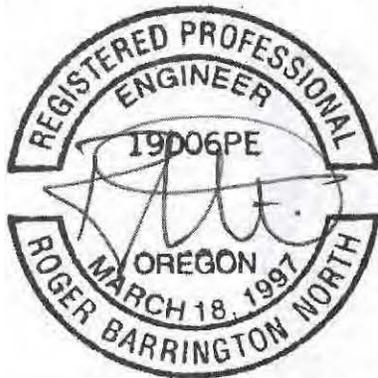
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TABLE 1 ESTIMATED QUANTITIES SUMMARY

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EXPIRATION DATE: 12/31/18

## SUMMARY

This 2018 Capacity Report (Report) has been prepared by Vista GeoEnvironmental Services (VISTA) for the Wasco County Landfill (WCL), located in The Dalles, Oregon. The Report consists of an Estimated Quantities Summary (Table 1), 12 drawings, and this summary section. The data and drawings are for planning purposes only and should not be used for design, bidding, or construction purposes.

The basis for the drawings and estimated quantities are:

- *2017 Capacity Report, Wasco County Landfill* (VISTA, July 2017);
- *Phase IV Development, Wasco County Landfill* (Shaw EMCON/OWT, April 2003);
- March 28, 2018 aerial survey (369 acres) with topographic mapping performed by PBS Engineering and Environmental, Walla Walla, Washington; and
- April 2, 2017 aerial survey (360 acres) with topographic mapping performed by Cooper Aerial Surveys Co., Tucson, Arizona; and
- Cell 3H has been constructed and approved by the Oregon Department of Environmental Quality (DEQ) for waste disposal since the 2017 Capacity Report was prepared.

Areas and volumes were estimated using AutoCAD Civil 3D software, and spreadsheet calculations. The notes in Table 1 specify the methods used to calculate the quantities for the individual line items.

Based on the surveys described above (Drawings 2 and 3), approximately 770,655 cubic yards (cy) of airspace were consumed between April 2, 2017 and March 28, 2018. During this period WCL reported gate receipts of 718,326 tons. Therefore, the calculated period gross waste density (Line 21) is 1,864 pounds/cy (lbs/cy) (0.932 tons/cy).

The estimated gross remaining useable constructed airspace, based on the 2018 topography (Drawing 3) and the interim fill plan (Drawing 4), as shown on Drawing 8, is approximately 2,033,092 cy. This calculation includes the airspace contribution from Cell 3H (6.1 acres, total) that was constructed and made operational since the 2017 report was prepared. Assuming that 80 percent of this volume (i.e., 1,626,474 cy) is accessible (to allow for the access roads to the assumed fill elevation of 870 ft, and other operational constraints) and assuming the average airspace consumed per month for the last reporting period (approximately 65,120 cy/month), the estimated gross remaining life of the constructed area is approximately 25 months from March 28, 2018 (i.e. to the end of April 2020).

The permitted gross capacity is approximately 39,706,400 cy and the total gross airspace consumed to date is approximately 9,890,000 cy, resulting in a remaining gross waste airspace of approximately 29,810,000 cy.

\* \* \* \* \*

**2018 CAPACITY REPORT**  
**WASCO COUNTY LANDFILL, THE DALLES, OREGON**  
**TABLE 1 - ESTIMATED QUANTITIES**

SITE SUMMARY		AERIAL SURVEY DATE:		2018 NOTES	
		02-Apr-17 Cooper Aerial Surveys	28-Mar-18 PBS Engineering & Environmental		
1	PROPERTY BOUNDARY ACREAGE	Acres	336.8	336.8	Area from Site Development Plan, prepared by EMCON/OWT, November 2000.
1A	PERMITTED LANDFILL (Refuse Footprint)	Acres	174.9	174.9	Carried forward from 2010 Annual Waste Capacity Utilization for the Wasco Landfill (EIL Consultants).
2	PERMITTABLE LANDFILL EXPANSION (Refuse Footprint)	Acres	0.0	0.0	Not applicable (N/A) for this site.
3	AREA MAPPED BY AERIAL SURVEY CONTRACTOR	Acres	360	369	Measured from March 28, 2018 topographic map, prepared by PBS Engineering & Environmental Inc. of Walla Walla, WA.
<b>TOTAL PERMITTED DESIGN QUANTITIES</b>					
4	PERMITTED GROSS CAPACITY	CY	39,706,400	39,706,400	The 39,706,400 cy quantity is the value carried forward from 2003, which includes waste in Phases I and III.
5	PERMITTED FINAL COVER VOLUME (CY)	CY	2,370,245	2,370,245	Value calculated by assuming an 8-ft thick final cover over waste and interim cover for 174.9 acres (Line Item 1A) and increased by 5% for slopes.
6	PERMITTED LINER MATERIAL VOLUME REMAINING (CY)	CY	309,663	288,996	Value calculated by assuming a 2-foot thick liner system over 85.3 acres (Line Item 31) increased by 5% for slopes.
7	PERMITTABLE GROSS CAPACITY (i.e. Expansion)	CY	0	0	Not applicable (N/A) for this site.
8	PERMITTED & PERMITTABLE GROSS CAPACITY	CY	39,706,400	39,706,400	Calculated by adding the permitted gross capacity to the permissible gross capacity.
<b>WASTE RECEIPTS</b>					
9	MEASURED GATE YARDS	CY	N/A	N/A	Not applicable (N/A) for this site. All waste weighed per Line 10.
10	MEASURED TONS SINCE LAST SURVEY	Tons	711,150	718,326	Quantity between April 2, 2017 and March 28, 2018.
11	MONTHS SINCE LAST SURVEY	Months	12.5	11.8	Calculated from the number of days between aerial surveys, and an average of 30.42 days per month.
12	AVERAGE GATE TONS PER DAY	Tons/Day	2,620.0	2,793.5	Calculated by dividing Line Item 10 by the number of operating days between aerial surveys (5 days per week).
<b>AIRSPACE CONSUMPTION</b>					
13	TOTAL GROSS AIRSPACE CONSUMED TO DATE	CY	9,121,754	9,892,409	Calculated by adding the airspace consumed between April 2, 2017 and March 28, 2018 to the total airspace consumed for the site through April 2, 2017.
14A	GROSS AIRSPACE CONSUMED SINCE LAST SURVEY	CY	662,901	770,655	Calculated by comparing the 2017 and 2018 topographic surveys in the area of active waste filling.
14B	GROSS AIRSPACE GAINED/CONSUMED (Stockpiling/Cover/Berm/Settlement) SINCE LAST SURVEY	CY	0	0	Not applicable (N/A) for this site.
15	AIRSPACE CONSUMED BY DAILY/INTER. COVER SINCE LAST SURVEY	CY	39,163	24,358	Calculated from net soil used from the borrow area outside cell limits by comparing April 02, 2017 topography to March 28, 2018 topography (86,686 cy plus 11,437 cy less the soil used to construct Cell 3H subgrade 13,900 cy, Cell 3H Operations Layer 9,710 cy and future Cell subgrade 50,155 cy). The resulting total of 12,921 cy included 7,080 cy of soil placed as buttress soil in the footprint of Cell 3H. Therefore, approximately 5,841 cy of soil from the borrow area were used for daily/intermediate cover during the reporting period.
16	NET AIRSPACE CONSUMED SINCE LAST SURVEY	CY	623,738	746,297	Calculated by subtracting the daily/intermediate cover (Line Item 15) and gross airspace gained/consumed (Line Item 14B) from the gross airspace consumed (Line Item 14A).
<b>TOTAL REMAINING AIRSPACE</b>					
17	REMAINING GROSS AIRSPACE	CY	30,584,646	29,813,991	Calculated by subtracting the airspace consumed to date (Line Item 13) from the permitted gross capacity (Line Item 4). [Same as Line Item 17 from 2017 minus Line Item 14A for 2018.]

**2018 CAPACITY REPORT**  
**WASCO COUNTY LANDFILL, THE DALLES, OREGON**  
**TABLE 1 - ESTIMATED QUANTITIES**

SITE SUMMARY		AERIAL SURVEY DATE:		2018 NOTES	
		02-Apr-17 Cooper Aerial Surveys	28-Mar-18 PBS Engineering & Environmental		
		UNITS			
18	REMAINING DAILY/INTER COVER	CY	1,529,232	1,490,700	Calculated based on a 20:1 waste-to-soil ratio (5 percent). This is a conservative estimate based on historical data; typically only disposal soils have been used for this purpose.
19	REMAINING NET AIRSPACE	CY	29,055,414	28,323,291	Calculated by subtracting the daily/intermediate cover (Line Item 18) from the remaining gross airspace (Line Item 17).
<b>COMPACTION RATIOS</b>					
20	GROSS COMPACTION RATIO	Gate YD/CY	N/A	N/A	Not applicable (NA) for this site.
21	GROSS DENSITY	lbs/CY	2,146	1,864	Calculated by multiplying the measured tons (Line Item 10) by 2,000 lb/ton and dividing by the gross airspace consumed (Line Item 14A).
22	NET COMPACTION RATIO	Gate YD/CY	N/A	N/A	Not applicable (N/A) for this site.
23	NET DENSITY	lbs/CY	2,280	1,925	Calculated by multiplying the measured tons (Line Item 10) by 2,000 lb/ton and dividing by the net airspace consumed (Line Item 16).
<b>SOIL BALANCE</b>					
24	EXCAVATION REQUIRED IN FUTURE WASTE FOOTPRINT	CY	2,076,513	2,054,622	Value shown on Drawing 10. Calculated by comparing the 2018 topography (Drawing 3) to the subgrade outside of the constructed waste areas (Drawing 5).
25	STRUCTURAL FILL REQUIRED IN FUTURE WASTE FOOTPRINT	CY	238,320	155,570	Value shown on Drawing 10. Calculated by comparing 2018 topography (Drawing 3) to the subgrade outside the constructed waste areas (Drawing 5).
26	SOIL BALANCE IN FUTURE WASTE FOOTPRINT	CY	1,838,193	1,899,052	Value shown on Drawing 10. Calculated by subtracting the structural fill (Line Item 25) from the excavation (Line Item 24).
27	MATERIAL AVAILABLE FROM BORROW AREAS OUTSIDE WASTE FOOTPRINT	CY	0	0	There are no designated borrow areas outside the permitted waste footprint.
28	MATERIAL AVAILABLE FROM STOCKPILES OUTSIDE WASTE FOOTPRINT	CY	See Note	See Note	Volume of soil stockpiled on site outside waste limits south of Phase I and III areas not evaluated.
29	TOTAL SOIL AVAILABLE	CY	1,838,193	1,899,052	Calculated by adding the soil balance (Line Item 26), borrow area material (Line Item 27) and stockpile material (Line Item 28).
30	MATERIAL REQUIRED FOR REMAINING LINER	CY	154,832	144,498	Calculated based on a 1-ft thick operations layer over a 1-ft thick gravel drainage layer and geosynthetic liner system, increased by 5 percent for slopes.
31	AREA OF LINER MATERIAL REMAINING	Acres	91.4	85.3	2018 value calculated by subtracting from the 2017 value the areas of Cell 3H West (5.07 acres) and Cell 3H East (1.03 acres), which were constructed in 2017. See Table on Drawing 2 for areas of constructed Phase IV cells.
32	MATERIAL REQUIRED FOR OTHER EARTHFILL	CY	0	0	No additional earthfill required.
33	MATERIAL REQUIRED FOR FINAL COVER REMAINING	CY	2,370,245	2,370,245	Value calculated by assuming an 8-ft thick final cover layer over 174.9 acres increased by 5% for slopes.
34	AREA OF FINAL COVER REMAINING	Acres	174.9	174.9	No final cover has been constructed at this time; therefore, remaining area is the same as the landfill footprint.
35	MATERIAL REQUIRED FOR DAILY COVER	CY	1,529,232	1,490,700	Refer to Line Item 18.
36	PROJECTED SOIL SURPLUS (OR SHORTAGE)	CY	-2,216,116	-2,106,391	Value computed by subtracting Material Required for Remaining Liner (Line Item 30), Material Required for Other Earthfill (Line Item 32), Material Required for Final Cover (Line Item 33), and Material Required for Daily Cover (Line Item 35) from Total Soil Available (Line Item 29).

**2018 CAPACITY REPORT**  
**WASCO COUNTY LANDFILL, THE DALLES, OREGON**  
**TABLE 1 - ESTIMATED QUANTITIES**

AERIAL SURVEY DATE:		02-Apr-17	28-Mar-18	2018 NOTES
SITE SUMMARY	UNITS	Cooper Aerial Surveys	PBS Engineering & Environmental	
<b>SITE LIFE</b>				
37 CONSTRUCTED REMAINING AIRSPACE	CY	1,193,321	1,626,474	See Drawing 8. Calculated by comparing the 2018 topography (Drawing 3) to the interim grading plan (Drawing 4). The resulting value has been reduced by 20% to allow for roads, ramps and practical limitations of achieving precise waste placement to design contours.
38 CONSTRUCTED AREA SITE LIFE PROJECTION	Months	22.5	25.0	Calculated by dividing the constructed remaining airspace (Line Item 37) by the airspace consumed between surveys (Line Item 14A) divided by the months between surveys (Line Item 11). Site life projection is relative to the date of the aerial topography.
39A PERMITTED SITE LIFE PROJECTION IN MSW AREA	Years	-48.0	38.2	Calculated by dividing the gross remaining airspace (Line Item 17) by the airspace consumed between the two most recent surveys (Line Item 14A) divided by the months between surveys (Line Item 11).
39B PERMITTABLE SITE LIFE PROJECTION IN MSW AREA	Years	0	0	Not applicable (N/A) for this site.
40 VOLUME OVERBUILT INSIDE PERMITTED AREA	CY	0	0	Drawing 8 indicates limited materials above Cells 1 and 3B that are either stockpiled for spreading on side slopes or will be incorporated into final cover envelope as part of ongoing update to site development plan.
41 AREA OVERBUILT INSIDE PERMITTED AREA	Acres	0	0	Existing landfill footprint complies with the permitted base grading plan.
42 VOLUME OVERBUILT OUTSIDE PERMITTED AREA	CY	N/A	N/A	Not applicable (N/A) for this site.
43 AREA OVERBUILT OUTSIDE PERMITTED AREA	Acres	N/A	N/A	Not applicable (N/A) for this site.



## AGENDA ITEM

### County Ordinance Update

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[1996 SOLID WASTE AND DISPOSAL ORDINANCE](#)

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Nov 13 3 34 PM '96

KAREN R. LEBRETON  
COUNTY CLERK

IN THE COUNTY COURT OF THE STATE OF OREGON

IN AND FOR THE COUNTY OF WASCO

IN THE MATTER OF AMENDING THE WASCO)  
COUNTY SOLID WASTE AND DISPOSAL ) O R D I N A N C E  
ORDINANCE. )

Pursuant to the authority vested in the County Court by Chapter  
433, 449, and 459, Oregon Revised Statutes, and laws amended thereto  
the following Ordinance is hereby enacted:

An Ordinance relating to accumulation, storage, collection,  
transportation, and disposal of wastes and solid wastes; providing  
penalties and prescribing an effective date.

CHAPTER 101 INTRODUCTORY PROVISIONS, GENERAL PROVISIONS

- 101.010 Short Title
- 101.020 Purpose and Policy
- 101.030 Interpretation
- 101.050 Severability
- 101.060 Editorial Revision
- 101.090 Effective Date
- 101.500 General Definitions
- 101.510 Administrator
- 101.512 Agricultural Operation
- 101.515 Board
- 101.520 Collection Vehicle
- 101.525 Committee
- 101.530 Compensation
- 101.532 County
- 101.534 County Court
- 101.535 Dispose or Disposal
- 101.540 Disposal Site
- 101.545 Franchise
- 101.550 Franchise, Collection
- 101.555 Franchise, Disposal
- 101.560 Hazardous Waste or Hazardous Solid Waste
- 101.565 Incinerator
- 101.570 Landfill
- 101.572 License, Disposal
- 101.575 Person
- 101.580 Putrescible Material
- 101.582 Regional Service Area
- 101.585 Regulations
- 101.590 Rules

- ORDINANCE

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101.595 Sanitary Landfill  
101.600 Service  
101.605 Service Area  
101.610 Solid Waste  
101.615 Waste

CHAPTER 101 INTRODUCTORY PROVISIONS, GENERAL PROVISIONS

101.010 SHORT TITLE

This Ordinance shall be known as the SOLID WASTE COLLECTION AND DISPOSAL ORDINANCE, and may be so cited and pleaded and shall be cited herein as "this Ordinance."

101.020 PURPOSE AND POLICY

To protect the health, safety, and welfare of the people of Wasco County and to provide a coordinated program on accumulation, collection, and disposal of wastes and solid wastes, it is declared to be the public policy of Wasco County to regulate accumulation, collection, and disposal of wastes and solid wastes and the creation and operation of disposal sites to:

- (1) Provide for safe and sanitary accumulation, storage, collection, transportation, and disposal of solid wastes.
- (2) Prohibit and provide for abatement of accumulation of wastes or solid wastes on private property in such manner so as to create a public nuisance, a hazard to health, or a condition of unsightliness.
- (3) Develop a regional long-range plan to provide adequate disposal sites and disposal facilities to meet future demands.
- (4) Provide a coordinated County-wide program of control of solid wastes in cooperation with Federal, State, and local agencies responsible for the prevention, control, or abatement of air, water, and ground pollution.
- (5) Provide for, and encourage research, studies, surveys, and demonstration projects on developing more sanitary, efficient, and economical solid waste disposal systems and programs.
- (6) Provide for a coordinated solid waste disposal program with cities within Wasco County and with other Counties or Cities should regional programs be developed.

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(7) Provide for cooperation and agreements between Wasco County and other Counties involving joint or regional franchising of solid waste collection or disposal.

(8) Provide minimum standards for location and operation of disposal sites to protect adjacent or nearby residents.

101.030 INTERPRETATION

The provisions of this Ordinance shall be liberally construed to effect the purposes set forth above. These provisions are declared to be the minimum requirements fulfilling such objectives and where conditions herein imposed are less restrictive than comparative conditions imposed by any other provision of this Ordinance, by provision of any other local Ordinance, Resolution or Regulation, or by provision of State Law or State Administrative Regulation, then the more restrictive shall govern.

101.050 SEVERABILITY

The provisions of this Ordinance are severable. If any section, sentence, or phrase of this Ordinance is adjudged to be invalid by a Court of competent jurisdiction, that decision shall not affect the validity of the remaining portions of this Ordinance.

101.060 EDITORIAL REVISION

The District Attorney may at any time direct such changes regarding currently maintained copies of this Ordinance and amendments as the Legislative Counsel is authorized to perform regarding acts of the Legislature, pursuant to ORS 173.160, provided that such editorial revisions be directed by written memorandum filed with the County Clerk and with the Administrator, but subject to disapproval by the County Court at its next regular meeting thereafter.

101.090 EFFECTIVE DATE

This Ordinance shall become effective 30 days after filed with the County Clerk. Amendments hereto, unless otherwise specifying, shall become effective when filed with the County Clerk. Editorial revisions shall become effective, unless disapproved by the County Court, on the first judicial day following the first regular meeting of the County Court after the directing memorandum is filed with the County Clerk.

101.500 GENERAL DEFINITIONS

For the purpose of this Ordinance, words used in the present tense include the future, the singular number includes the

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plural, the word "shall" is mandatory and not directory, and the term "this Ordinance" shall be deemed to include all amendments hereafter made to this Ordinance.

101.510 ADMINISTRATOR

The County Sanitarian and his duly authorized deputy or assistant.

101.512 AGRICULTURAL OPERATION

Raising and harvesting crops, or for the feedings, breeding and management of livestock; or for dairying; or any other agricultural or horticultural use or any combination thereof, for the purpose of obtaining profit in money and includes the preparation and storage of the products raised thereon for man's and/or animal's use and disposal by marketing or otherwise.

101.515 BOARD

The County Court of Wasco County, Oregon.

101.520 COLLECTION VEHICLE

Any vehicles used to collect or transport solid waste.

101.525 COMMITTEE

The Solid Waste Disposal Committee established by this Ordinance.

101.530 COMPENSATION

Includes any type of consideration paid for service, including but not limited to direct or indirect compensation by tenants, licensees, or similar persons.

101.532 COUNTY

The County of Wasco, Oregon.

101.534 COUNTY COURT

The County Court of Wasco County, Oregon.

101.535 DISPOSE OR DISPOSAL

Includes accumulation, storage, collection, transportation, and disposal of solid wastes.

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101.540 DISPOSAL SITE

Means any land used for the disposal or temporary storage of solid waste, as permitted by license or franchise issued under authority of this Ordinance. It does not include a site which is not used by the public either directly or through a service and which is used by the owner or tenant thereof to dispose of sawdust, bark, soil, rock, building demolition material or nonputrescible industrial waste products resulting from the process of manufacturing.

101.545 FRANCHISE

A franchise to provide service issued by the County Court pursuant to Sections 103.010 to 103.160 of this Ordinance.

101.550 FRANCHISE, COLLECTION

A franchise to store, collect, or transport solid wastes.

101.555 FRANCHISE, DISPOSAL

A franchise to create or maintain a disposal site.

101.560 HAZARDOUS WASTE or HAZARDOUS SOLID WASTE

Has the meaning set forth in ORS 466.005(7) and/or is required to be accompanied by a written manifest or shipping document describing the waste as "hazardous waste" or "dangerous waste", pursuant to any state or federal law, including but not limited to, the Resource Conservation and Recovery Act, 42 U.S.C. Subsection 6901, et seq., and the Hazardous Waste Management Act, Chapter 466 ORS, as amended, and the regulations promulgated thereunder. Hazardous Waste and Hazardous Solid Waste shall not include incidental Household Hazardous Waste or Small Quantity Generator Waste, as defined under 40 CFR 261.5, which is commingled with Solid Waste.

101.565 INCINERATOR

A combustion device specifically designed for the reduction, by burning, of solid, semi-solid, or liquid combustible wastes.

101.570 LANDFILL

A disposal site operated by means of compacting and covering solid waste at specific designated intervals, but not each operating day.

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101.572 LICENSE, DISPOSAL

Means a solid waste disposal license granted by the Board to allow a perpetual right to operate a disposal site for so long as the disposal site's operating permit(s) required by state law are in effect. The terms and conditions of the disposal license shall be governed by the underlying license agreement entered into by the County and the licensee. Subject to the terms of the license agreement, the licensee shall establish rates of service for all solid waste disposal authorized at the disposal site. A disposal license granted by the Board and the underlying license agreement shall create a binding contract between the County and the Licensee which shall not be altered, superseded or amended except in accordance with the terms of the license agreement.

101.575 PERSON

Means and includes individuals, corporations, associations, firms, partnerships, and joint stock companies.

101.580 PUTRESCIBLE MATERIAL

Organic material that can decompose, and may give rise to foul smelling, offensive products.

101.582 REGIONAL SERVICE AREA

The Oregon Counties of Wasco, Hood River and Sherman. The Washington Counties of Klickitat and Skamania.

101.585 REGULATIONS

Regulations promulgated by the County Court pursuant to this Ordinance.

101.590 RULES

Rules promulgated by State agencies pursuant to ORS Chapter 459.

101.595 SANITARY LANDFILL

A disposal site operated by means of compacting and covering solid waste at least once each operating day.

101.600 SERVICE

The collection, transportation, or disposal by private persons of solid waste for compensation.

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101.605 SERVICE AREA

The geographical area in which service, other than operation of a disposal site is provided by any person.

101.610 SOLID WASTE

Means all putrescible and nonputrescible wastes, whether in solid or semi-solid form, including but not limited to: garbage, trash, rubbish, refuse, ashes, paper, cardboard; commercial and industrial wastes; demolition and construction wastes; manure, vegetable or animal solid or semi-solid wastes including yard debris, dead animals; medical and infectious waste as defined in ORS 459.386 and OAR 340-93-030(42) and (52); all wastes capable of being recycled that are commingled with other wastes; and, incidental Household Hazardous Waste or Small Quantity Generator Hazardous Waste as defined under 40 CFR 261.5. The term "Solid Waste" shall not include Hazardous Waste as defined in ORS 466.005.

101.615 WASTE

Useless, unwanted, or discarded materials.

CHAPTER 102 BASIC PROVISIONS AND REGULATIONS

- 102.010 Solid Waste Accumulation Prohibited
- 102.020 Abatement of Nuisances
- 102.030 Unauthorized Dumping Prohibited
- 102.500 Regulations

CHAPTER 102 BASIC PROVISIONS AND REGULATIONS

102.010 SOLID WASTE ACCUMULATION PROHIBITED.

- (1) Except as provided in Subsection (2) of this section, no person shall store, collect, maintain, or display on private property, waste or solid waste that is offensive or hazardous to the health and safety of the public or which creates offensive odors or a condition of unsightliness. Storage, collection, maintenance, or display of wastes or solid wastes in violation of this subsection shall be considered to be a public nuisance which may be abated as provided in Section 102.020 of this Ordinance.
- (2) Sections 102.010 to 102.020 of this Ordinance do not apply to:

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- (a) Disposal sites franchised or licensed under provisions of Sections 103.010 to 103.160 of this Ordinance, provided that such disposal sites comply with rules promulgated by any State agency under ORS Chapter 459 and and regulations adopted by Wasco County pursuant to this Ordinance.
- (b) Agricultural operations and growing or harvesting of crops and the raising of fowls or animals.

102.020 ABATEMENT OF NUISANCES

- (1) The Administrator and the Wasco County Health Officer may initiate an investigation to determine whether or not the storage, collection, maintenance, or display of wastes or solid wastes is in violation of Section 102.010 of this Ordinance, and upon written complaint being made by any person, the Administrator and the Wasco County Health Department shall conduct an investigation for such purpose.
- (2) After investigation, the Administrator or the Wasco County Health Officer shall make written report of his findings and recommendations, if any, to the County Court.
- (3) If, upon receiving the report from the Administrator or County Health Officer, the County Court finds reasonable cause to believe that a public nuisance exists, the County Court may order that a notice be issued and served upon the owner, tenant, occupant, or person in possession of the premises where the nuisance is alleged or claimed to exist, requiring such person to appear before the County Court at the time and place stated in the notice, to show cause why a nuisance should not be declared to exist on the premises. The time for appearance shall not be less than 10 days from the service of the notice. The notice shall be served in the manner provided by law for the service of summons.
- (4) At the time and place described in said notice, the County Court shall conduct a public hearing on the existence of the alleged nuisance, and if the County Court finds that a nuisance does exist, it shall declare the existence of a nuisance by order entered in its journal, and shall order a suit to be brought in the name of the County for its abatement.
- (5) In the event a writ of abatement is issued pursuant to Subsection (4) of this section, the County may remove from the subject premises the waste or solid waste found to be the cause of such nuisance. When such removal is performed by the County, the County shall not be liable

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for any trespass or conversion as to any real or personal property and the costs may be collected from the person served in accordance with Subsection (4) of this section, or may be collected as a lien against such property.

(6) The provisions of this section are in addition to and not in lieu of the penalty described in Section 108.900 of this Ordinance.

102.030 UNAUTHORIZED DUMPING PROHIBITED

(1) Except as provided in Subsection (2) of this section, it shall be unlawful to dispose of solid waste at any other place than a disposal site approved by the County Court. The County Court will designate in writing the places where solid wastes collected in the County shall be disposed of, or a disposal site approved by the County Court shall be designated in a franchise or license agreement authorized by the Board.

(2) No person shall use or permit to be used any land within the County outside of incorporated cities as a public or private disposal site without approval of the County Court, or as provided in a franchise or license agreement authorized by the County Court. Persons desiring to bury or dispose in any other manner of his own solid waste on his own property may do so in accordance with rules promulgated pursuant to ORS Chapter 459, and regulations promulgated by the County Court pursuant to this Ordinance.

102.500 REGULATIONS

Upon recommendation of the Committee or upon its own motion, the County Court may promulgate reasonable regulations pertaining to the administration of this Ordinance.

(1) As provided in ORS 433.730, where necessary to meet special local conditions, in addition to the requirements of ORS 459.040 and rules promulgated thereunder, the County Court may promulgate reasonable rules governing storage, accumulation, collection, transportation, and disposal of solid wastes, including, but not limited to, the following:

(a) Accumulation, storage, collection, transportation, and disposal of solid wastes to prevent:

(aa) Vector production and sustenance.

(bb) Conditions for transmission of disease to man or animals.

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(cc) Air pollution by dust, fumes, gas, smoke, odors, or particulate matter or any combination thereof.

(dd) Pollution of surface or ground water.

(ee) Hazards to service or disposal workers or to the public.

(b) Storage of solid wastes at the point of origin to eliminate conditions conducive to the creation of vector nuisances or air or water pollution through proper container construction and design and through solid waste handling practices, including but not limited to container maintenance.

(c) Disposal sites with respect to adaptability of the site to the population served; topography and geology of the area; protection of ground and surface water; air pollution; accessibility; longevity; salvage, ultimate site use; standards of design, management, and operation; regulation and limitation of open burning and salvage operation; and protection of adjacent or nearby residents.

(d) Construction, loading, and operation of collection vehicles used in performing service to prevent the contents thereof from dropping, sifting, leaking, or escaping onto public highways.

(e) Safe handling of hazardous wastes.

(2) As provided in Chapter 90, Oregon Laws 1969, the County Court may promulgate reasonable regulations with respect to service governing:

(a) The quality and character of service provided by any person or to any area outside of any incorporated city.

(b) Rates for collection service.

(c) Minimum requirements to guarantee service.

CHAPTER 103           FRANCHISING AND LICENSING SOLID WASTE COLLECTION AND DISPOSAL

- 103.010 Persons, Activities, and Practices Regulated
- 103.020 Applications
- 103.030 Requirements for Collection Franchises
- 103.040 Issuance of Collection Franchises
- 103.045 Disposal Franchise or License Requirements

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- 103.050 Issuance of Disposal Franchises or Licenses
- 103.060 Appeal on a Franchise or Licenses
- 103.070 Exclusive or Joint Service Under a Collection Franchise
- 103.080 Transfer of Franchises
- 103.090 Responsibilities of Franchisees or Licensees
- 103.100 Enforcement of Franchise Provisions
- 103.110 Suspension, Modification, Revocation, or Refusal to Renew a Franchise
- 103.120 Preventing Interruption of Service
- 103.130 Term of Franchises
- 103.150 Franchise Fees
- 103.160 Use of Franchise Fees and Host Fees

CHAPTER 103 FRANCHISING SOLID WASTE COLLECTION AND DISPOSAL

103.010 PERSONS, ACTIVITIES, AND PRACTICES REGULATED

- (1) Except as provided in Section 107.010 of this Ordinance it shall be unlawful for any person to store, collect, transport, or dispose of any solid waste for compensation unless such person is franchised or licensed in accordance with the provisions of Sections 103.010 to 103.060 of this Ordinance.
- (2) Except as provided in Section 107.010 and Sections 103.010 to 103.160 of this Ordinance, it shall be unlawful for any person to create or maintain a disposal site.

103.020 APPLICATIONS

Applications for franchises shall be on forms provided by the Administrator. Applicants for solid waste disposal licenses shall comply with the requirements of Section 103.045, as amended. In addition to information required on the forms, the Administrator may require the filing of any additional information he deems necessary to insure compliance with this Ordinance.

- (1) Applicants for collection franchises shall state the types of service to be provided and shall supply information required to determine compliance with Section 103.030 of this Ordinance.
- (2) Applicants for disposal franchises or licenses shall file a duplicate copy of the information required by the Environmental Quality Department under ORS Chapter 459.

103.030 REQUIREMENTS FOR COLLECTION FRANCHISES

- (1) Persons who are provided collection service on the effective date of this Ordinance must make application for a

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collection franchise within 30 days thereafter and, upon filing an application and furnishing required information for such franchise, may continue to provide collection service until a final decision on the application is made by the County Court.

(2) Persons providing service on the effective date of this Ordinance shall be granted a collection franchise for the area they are presently servicing provided that such persons are providing adequate service and otherwise qualify for a franchise under this section. If the Administrator or the Solid Waste Committee recommends to the County Court that an operator not be granted such franchise on the basis of inadequate existing service, the County Court shall hold a public hearing prior to the allocation of the service area involved in the same manner as provided in Section 103.060 of this Ordinance. The applicant must show to the satisfaction of the County Court that he:

- (a) Has a majority of the service accounts in the service area for which he has applied, which shall be evidenced by a list of customers served.
- (b) Has available collection vehicles, equipment, facilities, and personnel sufficient to meet the standards of equipment and service established by this Ordinance and ORS Chapter 459, and rules and regulations promulgated thereunder. If the applicant proposes to serve a service area or portion thereof which is under franchise to another person or to replace such person upon expiration of the existing franchise, he shall have available on the day beginning the proposed franchise term collection vehicles, containers, and other equipment equal to that presently used in service.
- (c) Has good moral character, or if the applicant is a firm or corporation that the principal partners or officers are of good moral character.
- (d) Will use disposal sites that are licensed or franchised by the County Court or otherwise authorized by the County Court and list such sites.
- (e) Has sufficient experience in properly providing such service to insure compliance with this Ordinance and any regulations promulgated thereunder. If the applicant does not have sufficient experience, the County Court may require the applicant to submit a corporate surety bond in the amount of \$5,000.00 or one-twelfth of the estimated gross revenue to

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be obtained from the service annually, whichever is greater, guaranteeing full and faithful performance by the applicant of the duties and obligations of a franchise holder under the provisions of this Ordinance and applicable Federal, State and local laws and rules or regulations.

(f) If the applicant is not already serving the area proposed to be served, he shall show that:

(aa) The defined service area has not been franchised to another person; or

(bb) The defined service area is not being presently served by the holder of a franchise therefore pursuant to any schedule established as part of the franchise in accordance with subsection (a) of Section 103.090 of this Ordinance; or

(cc) The defined service area is not being adequately served by the holder of the franchise and there is a substantial demand from customers within the area for a change of service to that area.

(g) Has in force public liability insurance in the amount of not less than \$300,000.00 and property damage insurance in the amount of not less than \$25,000.00, which shall be evidenced by a certificate of insurance.

103.040 ISSUANCE OF COLLECTION FRANCHISES

(1) Applications for collection franchises shall be reviewed by the Administrator and by the Wasco County Health Officer. They shall make such investigation as they deem appropriate. The Administrator shall give written notice to any person who holds a franchise which includes any part of the area contained in the application for franchise.

Upon the basis of the application, evidence submitted, and results of any investigation by the Administrator and by the Wasco County Health Officer, the Committee shall make a finding on the qualifications of the applicant and shall determine whether additional areas should be included or additional service or equipment should be provided.

On the basis of its findings, the Committee shall recommend to the County Court whether or not the application should be granted, be denied, or be modified. The County Court shall issue an Order granting, denying, or amending the application.

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103.045 DISPOSAL FRANCHISE OR LICENSE REQUIREMENTS

- (1) Applicants for a disposal franchise or license shall provide sufficient information to determine compliance with the requirements of this Ordinance, the regulations promulgated thereunder, and rules of Federal, State, or local agencies having jurisdiction, including but not limited to the Environmental Quality Department, State Board of Health, Solid Waste Section of the State Board of Health, Oregon State Highway Department, Wasco County Health Department, Wasco County Planning Commission and the County Court.
- (2) Applicants shall specify the type of disposal site and the disposal method to be employed, together with any proposed special regulations dealing with hazardous wastes or what waste will be accepted or rejected at the disposal site.
- (3) The applicant must show to the satisfaction of the County Court that he:
- (a) Has available land, equipment, facilities, and personnel to meet the standards established by this Ordinance and ORS Chapter 459, and the rules and regulations promulgated thereunder and has insurance equal to that required by Section 103.030 of this Ordinance.
  - (b) Has good moral character, or if the applicant is a firm or corporation, that the principal partners or officers are of good moral character.
  - (c) Has sufficient experience in properly providing disposal service to insure compliance with this Ordinance and any regulations promulgated thereunder. If the applicant does not have sufficient experience, the County Court may require the applicant to submit a corporate surety bond in the minimum amount of \$5,000.00, but not more than \$25,000.00, guaranteeing full and faithful performance by the applicant of the duties and obligations of a franchise holder under provisions of this Ordinance and applicable Federal, State, and local laws and rules or regulations. In determining the amount of bond to be required, the County Court shall give due consideration to the size of the site, the method of disposal proposed, the population to be served, adjacent or nearby land uses, and the potential danger of failure of service.

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1 (4) If the applicant is providing disposal service on the  
2 effective date of this Ordinance and files his application  
3 within 30 days thereafter, he may continue service until the  
4 final decision of the County Court on his application.

5 103.050 ISSUANCE OF DISPOSAL FRANCHISES OR LICENSES

6 Applications for disposal franchises or licenses shall be  
7 reviewed by the Administrator, the Wasco County Health Officer,  
8 and the Wasco County Planning Commission. The Administrator,  
9 Wasco County Health Department, and the Wasco County Planning  
10 Commission shall make such investigation as they deem  
11 appropriate. Written notice shall be given by the Administrator  
12 to any person who holds a disposal franchise or license for  
13 service to all or part of the area that reasonably would be  
14 served under the application.

15 Upon the basis of the application, evidence submitted, and  
16 results of any investigation, the Committee shall make a finding  
17 on the qualifications of the applicant; whether or not additional  
18 service, land, equipment and/or facilities should be provided  
19 and what conditions of service should be imposed, including but  
20 not limited to whether the site should be opened to the public  
21 and under what conditions; whether or not certain types of  
22 wastes, solid wastes, or hazardous wastes should be excluded from  
23 the site or should be required to be accepted at the site;  
24 whether or not the site is economically feasible; whether or not  
25 the site may be integrated with existing private or county-owned  
26 or operated sites; and whether or not the site complies with all  
rules and regulations adopted pursuant to ORS Chapter 459 of  
this Ordinance.

On the basis of its findings, the Committee shall recommend to  
the County Court whether or not the application should be  
granted, be denied, or be modified. The County Court shall  
issue an order granting, denying, or amending the application.  
The Committee's recommendation regarding an application for a  
solid waste disposal license shall include a proposed license  
agreement and any order of the County Court granting an  
application for a disposal license shall authorize execution by  
the County of such license agreement which license agreement  
shall constitute a legally binding contract between the County  
and the licensee and shall govern the terms and conditions of  
the disposal site operations, including the setting and  
collection of rates.

103.060 APPEAL ON A FRANCHISE OR LICENSE

If the Order of the County Court is adverse to the applicant  
or to the holder of an existing franchise or license, it shall  
not become effective until 30 days after the date of said Order

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unless the County Court finds that there is an immediate and serious danger to the public or that a health hazard or public nuisance would be created by a delay.

The applicant or a franchisee or licensee may request a public hearing before the County Court upon the County Court's Order by filing a written request for the hearing with the County Court within 30 days after the date of said Order. On the filing of such request for hearing the County Court shall set a time and place for a public hearing upon its Order, which hearing shall not be more than 30 days from the date of said request for hearing. The applicant or franchisee or licensee may submit relevant evidence to the County Court upon the County Court's Order. Other interested persons or affected public or private agencies may appear and offer oral or written testimony. The County Court may, following the public hearing, affirm, modify, or rescind its prior Order.

Subject to provisions of Section 108.500, the determination of the County Court after conclusion of said public hearing shall be final.

If the County Court makes a final Order rejecting all or part of the application for a franchise, the applicant may not submit another application for the same service area or a portion thereof or the same disposal site for a period of six months unless the County Court finds that the public interest requires reconsideration within a shorter period of time.

103.070 EXCLUSIVE OR JOINT SERVICE UNDER A COLLECTION FRANCHISE

If the County Court finds upon recommendation of the Committee that an applicant for a collection franchise cannot provide service to a single customer, a group or type of customers, or for a particular type or unusually large quantity of solid waste, it may issue a franchise for joint service with another person who can provide that service, provided, however, that in all cases in which the County Court finds that the applicant is able to provide adequate service within the defined service area it shall issue an exclusive franchise for that area to the applicant.

If the holder of a franchise is unable to provide service for particular types or unusually large quantities of solid wastes, the County Court may issue a temporary or permanent franchise to another person for the limited purpose of providing service to the customer or customers having such particular type or unusually large quantity of solid wastes.

If the County Court finds upon recommendation of the Administrator that the need for service justifies action before a

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1 complete investigation and final determination can be made it  
2 may Order the Administrator to issue a temporary certificate  
3 valid for a stated period not to exceed six months entitling  
4 a person to serve a defined service area or customers.

3 103.080 TRANSFER OF FRANCHISES

4 A franchisee or licensee may transfer his franchise or license  
5 or a portion thereof to other persons only upon written notice  
6 to and approval by the County Court.

6 Upon a recommendation and finding of the Committee the County  
7 Court shall approve the transfer if it finds that the trans-  
8 feree meets all applicable requirements met by the original  
9 franchisee or licensee. The County Court shall approve or  
10 disapprove any application for transfer of a franchise or  
11 license within 30 days of receipt of notice by the  
12 County Court unless the County Court finds there is a  
13 substantial question of public health or safety involved which  
14 requires additional time for investigation and decision.

11 Upon recommendation of the Committee the County Court may permit  
12 a franchise or license to be pledged as security for purchase of  
13 land, equipment, or facilities needed to provide service or to  
14 finance purchase of a business providing service under this  
15 Ordinance. The County Court may attach whatever conditions it  
16 deems appropriate to guarantee maintenance of service.

15 103.090 RESPONSIBILITIES OF FRANCHISEES OR LICENSEES

16 (1) The holder of a collection franchise:

17 (a) Shall provide required service, equipment, and facil-  
18 ities, but not less than service, equipment, and  
19 facilities commensurate with existing service provided  
20 within the service area defined in the franchise,  
21 within one month from the date of issuance of the  
22 franchise unless the County Court extends the time  
23 upon showing of reasonable grounds by the applicant.  
24 In the event an area is not receiving service on the  
25 date of the application for a franchise covering  
26 such area, the County Court may order that service  
be provided at such time as it finds to be reasonable.

23 (b) Shall not voluntarily discontinue service to the  
24 service area or any substantial portion thereof or  
25 any customer without giving 90 days written notice  
26 of the proposed discontinuance of service to the  
Administrator and to his customers and shall not  
discontinue the service without receiving the approval  
of the County Court. Nothing in this section shall

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prohibit a franchisee from refusing to provide service to a customer if the customer refuses to pay for the service in accordance with rates established pursuant to this Ordinance or for other reasons as may be established by the County Court by regulation, provided, however, in no event shall the holder of any franchise terminate such service without seven days prior written notice notifying his customers and the Administrator of the holder's intention to terminate service. A franchise holder who has discontinued service on the basis of a refusal of a customer to pay for such service may demand that the customer pay in advance a reasonable deposit to guarantee payment for future services before reinstating such service.

Nothing in this subsection shall apply to any Order for a change, restriction, or termination of service by any public agency, public body, or Court having jurisdiction.

(c) May contract with another person to provide service within a service area after giving written notice to and obtaining approval of the Administrator. The Administrator shall approve the contract unless he finds that the quality or extent of service would be jeopardized.

(d) May refuse service to a customer upon reasonable grounds when approved by the Administrator upon a finding that service at the particular location would jeopardize the safety of the driver of the collection vehicle or the motoring public, that the customer has not provided reasonable access to the pickup point for the containers storing solid wastes without hazard or risk to the person providing service, or that weather conditions prevent service to the particular customer.

(2) The holder of a disposal franchise or license:

(a) Shall not voluntarily discontinue service without giving at least 90 days written notice of the proposed discontinuance of service to the County Court and to any franchisee using his disposal site and further receiving the approval of the County Court prior to discontinuing said service. This paragraph shall not apply to any Order for closure or restriction of use by any public agency, public body, or Court having jurisdiction.

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- (b) May contract with another person to operate the disposal site after giving written notice to and obtaining the approval of the Administrator. The Administrator shall approve the contract unless he finds that the quality or extent of service would be jeopardized. In making his determination, the Administrator shall consult with the Wasco County Health Department.
  
- (c) May refuse disposal service to any customer if the customer refuses to pay for the service in accordance with the rates established pursuant to this Ordinance or any approved license agreement. A franchise holder who has discontinued service for refusal of a customer to pay for such service may demand that the customer provide a reasonable deposit in advance to guarantee payment for future service prior to reinstating such service.
  
- (d) A disposal site licensee shall be governed by the terms and conditions established in the underlying license agreement.

103.100 ENFORCEMENT OF FRANCHISE PROVISIONS

The Administrator shall upon reasonable cause make an investigation to determine if there is sufficient reason and cause to suspend, modify, revoke, or refuse to renew a franchise as provided in this section. If in the opinion of the Administrator, there is sufficient evidence to constitute a violation of this Ordinance or ORS Chapter 459, or the rules or regulations promulgated under either, the Administrator shall notify the holder of the franchise in writing of the alleged violation, delineate in said notice the steps that must be taken to cure the violation and inform the holder that he must comply with the requirements set forth in said notice. The Administrator shall notify the Committee of said violation. Upon a finding that a violation exists and that the franchisee is unable or refuses to cure the violation, the Committee shall make its recommendation to the County Court that the franchise be suspended, modified, or revoked or that it not be renewed.

103.110 SUSPENSION, MODIFICATION, REVOCATION, OR REFUSAL TO RENEW A FRANCHISE

- (1) Suspension, modification, revocation or refusal to renew a disposal license shall be governed by the terms and conditions established in the underlying license agreement. Suspension, modification, revocation or refusal to renew a collection or disposal franchise shall be governed by this Section.

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- (2) Upon recommendation by the Committee or upon its own motion the County Court may suspend, modify, revoke, or refuse to renew a franchise upon finding that the holder thereof has:
  - (a) Willfully violated this Ordinance or ORS Chapter 459, or the rules or regulations promulgated thereunder; or
  - (b) Materially misrepresented facts or information given in the application for the franchise; or
  - (c) Willfully refused to provide adequate service in a defined service area or at the franchised disposal site after written notification and a reasonable opportunity to do so; or
  - (d) Misrepresented the gross receipts from the franchised service area or, if required to report on such receipts, the gross receipts from operation of a franchised disposal site.
  
- (3) In lieu of immediate suspension, modification, revocation, or refusal to renew a franchise, the County Court may order compliance and make the suspension, modification, revocation, or refusal to renew a franchise contingent upon compliance with the Order within the period of time stated in said Order.
  
- (4) If the County Court suspends, modifies, revokes, or refuses to renew the franchise, the action shall not become effective until 30 days after the date of the order unless the County Court finds that there is a serious and immediate danger to the public health or that a public nuisance would be created. The holder of a franchise may request a public hearing before the County Court upon the County Court's Order by filing a written request for such hearing with the County Court within 30 days after date of said Order. Upon filing of said request for hearing, the County Court shall set a time and place for a public hearing upon its Order, which hearing shall be no more than 30 days from the date of filing of said request for hearing. The franchise holder and other interested persons or affected public agencies may submit oral or written evidence to the County Court relevant to the County Court's Order. The County Court may, following the public hearing, affirm, amend, or rescind its prior Order. Subject to provisions of Section 108.500, the determination of the County Court after conclusion of said public hearing shall be final.

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(5) The term of a disposal license shall be set by agreement of the County and licensee and set forth in the underlying license agreement. Unless otherwise specifically negotiated by licensee and the County and stated in writing in the license agreement, the term of a disposal license shall be perpetual and the disposal license shall grant the licensee the right to operate the approved disposal site for so long as the licensee maintains all permits, approvals and authorizations required under state law. The term of a disposal license and the right to operate thereunder shall be separate and distinct from any capacity or length of use guarantee that may be set forth in a license agreement.

103.120 PREVENTING INTERRUPTION OF SERVICE

The holder of any franchise agrees, and it is a condition of his obtaining and holding the franchise that whenever the County Court finds that the failure of service would result in creation of health hazards or public or private nuisance, the County Court, after reasonable notice, but not less than 24 hours notice to the franchisee and a public hearing if the franchisee requests such hearing, shall have the right to authorize another franchise holder or other person to provide service or to use and operate the land, facilities, or equipment of the franchise holder through leasing to provide emergency service in the event of a serious interruption of service to all or to a class or group of customers for so long as such interruption continues.

103.130 TERM OF FRANCHISES

Franchises shall be renewable unless grounds exist for refusal to renew pursuant to Section 103.010 of this Ordinance.

The term for collection franchises shall be ten years unless the County Court finds that a longer or shorter term is required in the public interest.

The term for disposal franchises shall be determined by the County Court upon the basis of the recommendation of the Committee based on site longevity, population to be served, and probable use.

103.150 FRANCHISE FEES

(1) The County Court shall collect in the manner and at the time provided in this section from the holder of:

- (a) Any collection franchise an annual fee of \$100.00 per collection vehicle used in providing collection

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service on July 1 of the year and payable to Wasco County on July 1 of each year.

(b) Any disposal franchisee, a franchise fee of 4% of its gross revenues from garbage disposal, payable monthly by the 20th of the month.

(2) Every collection franchise holder shall maintain books and records disclosing the gross receipts from his service area, which books and records shall be open at reasonable times and places for audit by authorized personnel of Wasco County. When reasonably required by the County Court the holder of a disposal site franchise shall maintain books and records disclosing gross receipts at the disposal site, which books and records shall likewise be available for audit.

(3) Any disposal franchisee failing to pay the franchise fee by the time specified in Subsection 1(b) of this Section is delinquent and shall pay a penalty fee in addition to the required franchise fee. The penalty fee shall be \$100.00 for each day the payment is delinquent.

(4) Where the County Court has authorized a disposal site to operate under license instead of franchise, the licensee shall pay license and host fees and the licensee shall set disposal rates according to the terms of the underlying license agreement. Similarly, the obligation to maintain books and records, the County's inspection of the same and the County's rights and remedies pertaining to failure to pay any fees by licensee shall be governed by the terms of the underlying license agreement.

103.160 USE OF FRANCHISE FEES AND HOST FEES

Fees collected pursuant to Section 103.150 and 103.155 of this Ordinance shall be paid into the general fund of the County, unless otherwise directed by the County Court. The Committee may make recommendations to the County Court on a budget for the use of such funds to carry out the provisions of Section 101.020 of this Ordinance.

CHAPTER 104 REMEDIES

- 104.010 Authority to Enter Premises
- 104.020 Investigation to Determine Whether Public Nuisance Exists; Notice to Abate; Proceeding to Prevent Existence of Nuisance
- 104.030 When Court May Abate Nuisance; Liability; Costs
- 104.040 Judicial Review

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104.050 Penalties

CHAPTER 104 REMEDIES

104.010 AUTHORITY TO ENTER PREMISES

The County Health personnel, sanitarians or other authorized County personnel may enter upon the premises of any person at reasonable times to determine compliance with and to enforce Wasco County Solid Waste Collection and Disposal Ordinance.

104.020 INVESTIGATION TO DETERMINE WHETHER PUBLIC NUISANCE EXISTS; NOTICE TO ABATE; PROCEEDING TO PREVENT EXISTENCE OF NUISANCE

(1) To determine whether there is reasonable cause to believe that a public nuisance exists on private property outside the limits of any city, the County Court, or whomever it designates, may conduct an investigation for that purpose. In conducting such an investigation, the Court, or whomever it designates, may administer oaths, subpoena and require the attendance of witnesses at public hearings, require the production of relevant documents, and take the testimony of any person.

(2) Whenever it appears that there is reasonable cause to believe that a public nuisance exists, the Court may order that a notice be issued and served upon the owner, tenant, occupant or person in possession of the premises where the nuisance is alleged to exist, requiring the person to appear before the board at the time and place stated in the notice to show cause why a nuisance should not be declared to be existing on the premises.

(3) At the time and place described in the notice, the Court shall conduct a public hearing on the question of the existence of the alleged nuisance. If the board finds that a nuisance exists, it shall declare the existence of a nuisance by order entered in its journal, and may order a suit to be brought in the name of the County to institute injunction, abatement or any other proceeding provided by law to prevent temporarily or permanently the existence of the nuisance.

104.030 WHEN COURT MAY ABATE NUISANCE; LIABILITY; COSTS

(1) In lieu of and not in addition to the remedies provided in Section 104.020 of this Ordinance, if after a hearing held in accordance with that section, the Court declares the existence of a nuisance by Order entered in its journal, and if the owner or occupant of the property fails to

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abate the nuisance within 30 days after the entry of the Order, the Court may cause the nuisance to be abated. If the abatement is performed by the County, or its agent, neither the County nor its agent shall be liable for any trespass or conversion as to any real or personal property and the costs may be collected from the person served in accordance with Section 104.020 of this Ordinance, or they may be collected as lien against the property.

- (2) The remedies provided in Section 104.020 of this Ordinance and in this Section are in addition to and not in lieu of any other remedies otherwise provided by law.

104.040 JUDICIAL REVIEW

Review of any action of the Board of Commissioners taken pursuant to Section 104.030 of this Ordinance shall be taken exclusively by writ of review in the manner provided by law.

104.050 PENALTIES

- (1) Violation of Wasco County Solid Waste Collection and Disposal Ordinance, (Chapter 102) is punishable by a \$500.00 fine.
- (2) Each day a violation referred to under Subsection (1) of this section continues constitutes a separate offense.
- (3) Penalties provided in this section are in addition to, and not in lieu of, any other remedy provided by law.

CHAPTER 105 RATES AND CHARGES FOR COLLECTION AND DISPOSAL SERVICES

- 105.010 Determination of Rates
- 105.040 Rate Preferences Prohibited
- 105.050 Responsibility for Payment of Charges for Service

CHAPTER 105 RATES AND CHARGES FOR COLLECTION AND DISPOSAL SERVICES

105.010 DETERMINATION OF RATES

- (1) This Section governs the establishment of rates and rate adjustments for collection and disposal franchises. This Section does not regulate the rates charged for disposal services or adjustments thereto where the County Court has authorized a disposal site to operate under license instead of franchise. The rates and adjustments thereto for

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disposal services provided under authority of a disposal license shall be governed by the terms of the underlying license agreement.

- (2) Upon recommendation of the Committee the County Court may approve and establish existing rates filed by applicants for franchises if it finds that such rates are not demonstrably unreasonable and are not substantially higher than those charged generally in the County under similar service requirements and for the same or similar quality of service or it may establish a rate schedule. In determining whether rates are reasonable under this subsection the County Court shall give due consideration to the rate guidelines established by this section.
- (3) Upon recommendation of the Committee the County Court may establish uniform rates throughout the County or may establish rates within zones based upon the length of haul or other factors which may, in the opinion of the County Court, justify establishment of rate differentials.
- (4) When establishing rates for disposal sites, franchised under this Ordinance, in addition to other factors specified in this section, the County Court shall consider the type of site, the cost of operation of such site, whether or not the site is open to the public, the type of waste to be disposed of and cost of compliance with Federal, State, and local laws and regulations, together with such other factors which may in the opinion of the County Court affect the rates to be charged. The County Court may establish uniform rates for franchised disposal sites or may establish different rates based upon the factors specified in this section.
- (5) In determination of rates or proposed rate changes, the Committee and the County Court shall give due consideration to: the investment in facilities and equipment; the services of management; local wage scales; the concentration of customers in the area serviced; methods of storage; collection; transportation and disposal; the length of haul to disposal facilities; the cost of disposal; a reasonable return to the owners of the business; the future service demands of the area or site which must be anticipated in equipment, facilities, personnel, or land; extra charges for special pickups or pickups on days when service is not normally provided on a route; extra charges when the type or character of solid waste, including but not limited to wastes with peculiarly offensive odors, requires special handling or service; and extra charges for providing janitorial services on the premises where service is provided.

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- (6) The County Court may require an investigation by the Committee of any proposed rate or rate increase or decrease. For the purpose of making this investigation, the Committee, in cooperation with the Administrator, is authorized to hold public hearings and to take and receive testimony relevant to the considerations to be made by the County Court in establishing a rate or in allowing or denying the rate increases or decreases under this Ordinance. Upon completion of its investigation the Committee shall make a report of the public hearing and shall make recommendations to the County Court regarding the proposed rate.
  
- (7) In establishing rates or in considering rate increases or decreases, the County Court must find that the rates will be just, fair, reasonable, and sufficient to provide proper service to the public. The County Court may consider the rates charged by other persons performing the same or similar service in the same or other areas.
  
- (8) In the event no rate has been established for a particular type of service, the Administrator may establish an interim rate until the County Court makes a final determination on the rate for that type of service. In establishing such a rate, the Administrator shall give due consideration to all of the factors established as guidelines for the Committee and County Court in this section.
  
- (9) Where disposal rates at a disposal site utilized by a County franchised solid waste collection company adjust due to a contract or scheduled adjustment approved by the Board (such as a cost of living inflator) there shall also be corresponding adjustment approved in the established collection rates as will be just, fair and reasonable to reflect such disposal rate adjustment. The owner or operator of any disposal site for which a scheduled or contract adjustment in the disposal rate has been approved by the Board, shall provide sixty (60) days advance notice to the County and all affected franchised collection companies of the amount and effective date of such disposal rate adjustment. The affected franchised collection companies shall within fifteen (15) days of said notice, prepare and submit to the Administrator a revised collection rate schedule fairly reflecting the pass-through of said disposal cost adjustment. The Administrator shall have fifteen (15) working days following the receipt of such revised collection rate schedule to accept the collection company's proposal or propose an alternative rate schedule which it finds more fairly reflects the disposal rate adjustment. The revised collection schedule as accepted or recommended by the Administrator, shall become effective simultaneous with the effective date of

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1 the proposed disposal rate adjustment. If the affected  
2 collection company disagrees with the Administrator's  
3 proposed alternative rate schedule, it may propose a formal  
4 rate review pursuant to this Section; provided, that the  
5 Administrator's alternative schedule shall remain in effect  
6 pending the completion of such review. Notwithstanding the  
7 Administrator's determination, the disposal rate adjustment  
8 shall go into effect as approved and the affected  
9 collection franchised companies shall be obligated to pay  
10 such adjustment.

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105.040 RATE PREFERENCES PROHIBITED

- (1) No franchise holder subject to rate regulation under this Ordinance shall give any rate preference to any person, locality, or type of solid waste stored, collected, transported, or disposed.
- (2) Nothing in this section is intended to prevent:
- (a) The reasonable establishment of uniform classes or rates based upon length of haul, type of solid waste stored, collected, transported, or disposed of or the number, type, and location of customers served or upon other factors as long as such rates are reasonably based upon costs of the particular service and are approved by the County Court in same manner as other rates.
- (b) Any person from volunteering service at reduced cost for a charitable, community, civic, or benevolent purpose.

105.050 RESPONSIBILITY FOR PAYMENT OF CHARGES FOR SERVICE

Any person who receives service shall be responsible for payment for such service.

CHAPTER 106 REGIONAL COLLECTION AND DISPOSAL

106.010 Agreements for Joint Franchising

106.020 Agreements for Allocation of Franchise Fees

CHAPTER 106 REGIONAL COLLECTION AND DISPOSAL

106.010 AGREEMENTS FOR JOINT FRANCHISING

The County Court may enter into agreement with any City or County for joint or regional franchising of collection or disposal service.

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106.020 AGREEMENTS FOR ALLOCATION OF FRANCHISE FEES

The County Court may enter into agreement with any City or County providing for allocation of franchise fees if the franchise service areas cross City or County boundaries.

CHAPTER 107 EXCEPTIONS

107.010 Persons and Agencies Exempted

CHAPTER 107 EXCEPTIONS

107.010 PERSONS AND AGENCIES EXEMPTED

This Ordinance shall not apply:

- (1) Within the incorporated limits of any City, except as provided pursuant to Sections 106.010 to 106.020 of this Ordinance.
- (2) To Federal or State agencies that collect, store, transport or dispose of wastes or solid wastes.
- (3) To those who contract with Federal or State agencies to perform the services set forth in Subsection (2) of this section, but the exemption hereby declared shall extend only to rates and terms of service, and only to such service performed by or for the Federal or State agency.
- (4) The exemptions declared by Subsections (2) and (3) of this section shall not apply to disposal on a disposal site operated by a franchisee under this Ordinance.

CHAPTER 108 PROCEDURAL PROVISIONS

- 108.010 Administration
- 108.015 Solid Waste Committee
- 108.020 Appointment of the Solid Waste Committee
- 108.030 Duties of the Solid Waste Committee
- 108.040 Regional Solid Waste Committee
- 108.500 Court Appeal
- 108.510 Appeals from Decisions of the Administrator
- 108.600 Abatement
- 108.900 Penalties

CHAPTER 108 PROCEDURAL PROVISIONS

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108.010 ADMINISTRATION

The Administrator, under the supervision of the Committee and the County Court, shall be responsible for the administration and enforcement of this Ordinance.

In order to carry out the duties imposed by this Ordinance, the Administrator shall have authority to enter or authorize personnel to enter upon the premises of any person regulated by this Ordinance at reasonable times to determine compliance with this Ordinance and the regulations promulgated by the County Court pursuant thereto.

108.015 SOLID WASTE COMMITTEE

- (1) There is hereby created a Solid Waste Committee consisting of:
  - (a) The Wasco County Sanitarian.
  - (b) The County Health Officer or Assistant County Health Officer.
  - (c) The City Manager of The Dalles.
  - (d) Two members of the general public.
  - (e) As ex officio members without vote to advise and assist the Committee:
    - (aa) Mayor of Antelope
    - (bb) Mayor of Dufur
    - (cc) Mayor of Maupin
    - (dd) Mayor of Mosier
    - (ee) Mayor of Shaniko
  - (f) As advisers to the Committee:
    - (aa) Director of Solid Waste Section, State Board of Health.
    - (bb) State Director of Environmental Quality Department.
    - (cc) Wasco County District Attorney.

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(2) In addition to the members provided in Subsection (a) of this section the Board may designate other members, ex officio members, or advisers to the Committee.

(3) Subject to the approval of the County Court, public employee members, ex officio members, or advisers on the Committee may designate alternates to serve in their place. The County Court may designate alternates to serve in place of members of the general public or their representatives.

108.020 APPOINTMENT OF THE SOLID WASTE COMMITTEE

(1) Members of the Solid Waste Committee shall be appointed by the County Court. Except for public employees who serve by reason of and for the term of their position held, and as provided in Subsection (2) of this section, the term of office of a member is three (3) years. Members of the Committee shall serve until their successors are appointed and qualified. Vacancies shall be filled by the County Court for the balance of the unexpired term.

(2) The initial Solid Waste Committee non-public employee members shall be appointed for the following terms:

(a) One member for a term ending June 30, 1974.

(b) One member for a term ending June 30, 1975.

(3) The County Court shall appoint one of the Committee members as chairman and another as vice chairman, both of whom shall serve at the pleasure of the County Court. Three members of the Committee shall constitute a quorum for the transaction of business. The Committee shall meet at such times as deemed necessary or as called by the County Court. The chairman or any three members of the Committee may call a special meeting with ten days notice to other members of the Committee, provided, however, members may waive such notice.

108.030 DUTIES OF THE SOLID WASTE COMMITTEE

In addition to other duties prescribed by this Ordinance the Committee shall:

(1) Make an annual report containing its recommendations, if any, regarding proposed changes or additions to regulations promulgated by the County Court or amendments to this Ordinance for the purpose of carrying out the intent of this Ordinance.

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- (2) In consultation with the Wasco County Sanitarian, Wasco County Health Officer, and Chairman of the Wasco County Planning Commission, develop a long range plan to provide adequate disposal sites and disposal facilities to meet future demands and for regional disposal sites, which plan shall be recommended to the County Court for approval.
- (3) In consultation with the Wasco County Sanitarian, Wasco County Health Officer, and Chairman of the Wasco County Planning Commission, and Wasco County Planning Commission, other affected Counties and affected public agencies and private persons, develop minimum standards for the location and operation of disposal sites, including but not limited to protection of adjacent or nearby residents.
- (4) Perform such other acts or duties as directed by the County Court or established by other Ordinances or as may be necessary, proper, or desirable to carry out effectively the functions and duties of the Committee.

108.040 REGIONAL SOLID WASTE COMMITTEE

If agreement is reached with one or more Counties pursuant to Section 106.010 of this Ordinance for regional franchising of collection or disposal of solid wastes, the County Court may appoint one or more members of the Committee to serve on a regional committee established by such agreements to advise the Boards of Commissioners or County Courts of the affected Counties.

108.500 COURT APPEAL

All decisions of the County Court under this Ordinance shall be reviewable by the Circuit Court of the State of Oregon for the County of Wasco.

108.510 APPEALS FROM DECISIONS OF THE ADMINISTRATOR

The Committee or the County Court, upon their own motion, or upon the request of an interested person or affected public agency, may review decisions of the Administrator made pursuant to this Ordinance.

108.600 ABATEMENT

- (1) The accumulation, storage, collection, transportation, or disposal of solid waste or wastes by any person in violation of this Ordinance or regulations promulgated thereunder is a nuisance, and the County Court or District Attorney may, in addition to other remedies provided by law, institute

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injunction, mandamus, abatement, or other appropriate legal proceedings to temporarily or permanently enjoin or abate such storage, accumulation, collection, transportation, or disposal.

(2) The provisions of this section are in addition to and not in lieu of any criminal prosecution or penalties as provided by this Ordinance or State law.

108.900 PENALTIES

The violations of any of the provisions of this Ordinance shall be deemed to be a misdemeanor and shall be punishable upon conviction by a fine of not more than \$500.00, or by imprisonment in the County jail for not more than six months, or both.

An emergency is declared to exist and this Ordinance shall take effect immediately upon passage.

REGULARLY PASSED AND ADOPTED by the County Court of the County of Wasco this 13th day of November, 1996.

WASCO COUNTY COURT

*John Mabrey*

John Mabrey, County Judge

*Scott McKay*

Scott McKay, County Commissioner

*Dan Ericksen*

Dan Ericksen, County Commissioner

APPROVED AS TO FORM:

*Bernard L. Smith*

Bernard L. Smith  
Wasco County District Attorney

ATTEST:

*Karen LeBreton*

Karen LeBreton  
Wasco County Clerk

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## AGENDA ITEM

### Work Session

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[NO DOCUMENTS HAVE BEEN SUBMITTED FOR THIS TOPIC – RETURN TO AGENDA](#)

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